DOCUMENTS EXPEDITING PROJECT

86th Congress
2d Session

COMMITTEE PRINT

STAFF MEMORANDUM
ON
BACKGROUND MATERIAL ON THE MUTUAL SECURITY PROGRAM FISCAL YEAR 1961

MARCH 8, 1960

Printed for the use of the Committee on Foreign Affairs

UNITED STATES
GOVERNMENT PRINTING OFFICE
52243 WASHINGTON : 1960

CONTENTS

	Page
Memorandum	1

TABLES

I. Fiscal analysis of mutual security program for fiscal years 1960 and 1961	2
II. Mutual security program, worldwide expenditure analysis, actual and estimated, summaries by major appropriation, function, and region	4
III. Mutual security program, summary of status of funds, 1948–60	6
IV. Mutual security, expenditure analysis, estimated status through June 30, 1961	10

GRAPHS AND CHARTS

Trend of appropriations	11
Trend of expenditures	12
Summary of mutual security appropriations	13
Military assistance program:	
Expenditure and carryover	14
Proposed programs, fiscal year 1961	15
Defense support:	
Expenditures, obligations, and unliquidated balances	16
Proposed programs, fiscal year 1961	17
Development Loan Fund:	
Areas for which loans have been approved through January 31, 1960	18
Trends	19
Fields of activity	20
Approvals by region, as of January 31, 1960	20
Technical cooperation, proposed programs, fiscal year 1961	21
Special assistance, proposed programs, fiscal year 1961	22
Contingency fund, fiscal year 1959–60	23
Financing of U.S. agricultural exports	24
Europe:	
Military assistance program	25
Program by function	26
Near East and South Asia:	
Military assistance program	27
Programs for economic assistance	28
Africa:	
Military assistance program	29
Programs for economic assistance	30
Far East:	
Military assistance program	31
Programs for economic assistance	32
Latin America:	
Military assistance program	33
Programs for economic assistance	34

CONTENTS

Page

Memorandum 1

TABLES

I. Fiscal analysis of mutual security programs for fiscal years 1960 and 1961 2
II. Mutual security program, worldwide expenditure analysis, actual and estimated, summaries by major appropriation, function, and region 4
III. Mutual security program, summary of status of funds, 1948–60 6
IV. Mutual security, expenditure analysis, estimated status through June 30, 1961 10

GRAPHS AND CHARTS

Trend of appropriations 11
Trend of expenditure 12
Summary of mutual security appropriations 13
Military assistance program:
Expenditure and carryover 14
Proposed programs, fiscal year 1961 15
Defense support:
Expenditures, obligations, and unliquidated balance 16
Proposed programs, fiscal year 1961 17
Development Loan Fund:
Areas for which loans have been approved through January 31, 1960 18
Trends 19
Fields of activity 20
Approvals by region, as of January 31, 1960 20
Technical cooperation, proposed programs, fiscal year 1961 21
Special assistance, proposed programs, fiscal year 1961 22
Contingency fund, fiscal year 1959–60 23
Financing of U.S. agricultural exports 24
Europe:
Military assistance program 25
Program by function 26
Near East and South Asia:
Military assistance program 27
Programs for economic assistance 28
Africa:
Military assistance program 29
Programs for economic assistance 30
Far East:
Military assistance program 31
Programs for economic assistance 32
Latin America:
Military assistance program 33
Programs for economic assistance 34

STAFF MEMORANDUM

MARCH 8, 1960.

To: Hon. Thomas E. Morgan, chairman.
From: Albert C. F. Westphal, staff consultant.

This compilation of tables, graphs, and charts, prepared by the International Cooperation Administration except as noted, has been assembled to make readily available to the members of the Committee on Foreign Affairs as well as the House of Representatives pertinent statistical background material during the consideration of the mutual security program for fiscal year 1961.

TABLE I

Fiscal analysis of mutual security program for fiscal years 1960 and 1961

[Prepared by staff of Committee on Foreign Affairs]

[In thousands of dollars]

Program	Authorization, fiscal year 1960				Appropriation, fiscal year 1960				Fiscal year 1961	
	Administration request (H. Doc. 97) (1)	House of Representatives (2)	Senate (3)	Authorization (Public Law 86-108) (Conference Rept. 695) (4)	Administration request (H. Doc. 188) (5)	House of Representatives (6)	Senate (7)	Appropriation (Public Law 86-383) (8)	Authorization request (H. Doc. 343) (9)	Appropriation request (10)
Chapter:										
I. Military assistance:										
Sec. 103(a): General authorization	$1,600,000	$1,440,000	$1,300,000	[1] $1,400,000	$1,600,000	$1,300,000	$1,300,000	$1,300,000	(2)	$2,000,000
II. Economic assistance:										
Title I—Defense support: Sec. 131(b)	835,000	750,000	751,500	751,000	835,000	[3] 700,000	700,000	[4] 695,000	$724,000	724,000
Title II—Development Loan Fund: Sec. 203: Capitalization	700,000	700,000	[5] 750,000	[6] 700,000	[7] 700,000	[8] 550,000	[9] 590,000	[10] 550,000	(2)	700,000
Title III—Technical cooperation:										
Sec. 304: General authorization	179,500	179,500	179,500	179,500	179,500	150,000	160,000	150,000	172,000	172,000
Sec. 306: Multilateral technical cooperation and related programs:										
(a) U.N. technical assistance	30,000	30,000	30,000	30,000	30,000	30,000	30,000	30,000	33,000	33,000
(b) Organization of American States	1,500	1,500	1,500	1,500	1,500	1,500	1,200	1,200	1,500	1,500
Total, title III	211,000	211,000	211,000	211,000	211,000	181,500	191,200	181,200	206,500	206,500
Title IV—Special assistance and other programs:										
Sec. 400(a): Special assistance	271,800	250,000	244,620	247,500	271,800	200,000	245,000	245,000	268,500	268,500
Sec. 405: Migrants, refugees, and escapees:										
(a) Intergovernmental Committee for European Migration	(2)	(2)	(2)	----------	12,200	8,000	7,371	7,371	(2)	10,000
(c) U.N. High Commissioner for Refugees	1,100	1,100	1,100	1,100	1,100	1,100	1,100	1,100	1,500	1,500
(d) Escapee program	5,200	5,200	5,200	5,200	5,200	5,200	4,632	4,632	3,500	3,500
Sec. 406: Children's welfare	12,000	12,000	12,000	12,000	12,000	12,000	12,000	12,000	12,000	12,000
Sec. 407: Palestine refugees	25,000	25,000	25,000	25,000	25,000	25,000	25,000	25,000	18,500	18,500

Sec. 408(a): NATO science program									(2)	1,800
Sec. 409(c): Ocean freight charges on voluntary relief shipments	2,300	2,300	2,300	2,300	2,300	2,300	1,910	1,910	2,000	2,000
Sec. 410: Control Act expenses	(11)	(11)	(11)							
Sec. 411: Administrative and other expenses:										
(b) Administrative and other expenses (other than ch. I and title II of ch. II)	39,500	39,500	39,500	39,500	39,500	37,000	38,000	38,000	40,000	40,000
(c) State Department administrative expenses	(2)	(2)	(2)		8,395	7,900	8,100	8,100	(2)	8,300
Sec. 419(a): Atoms for peace	6,500	6,500	6,500	6,500	6,500	1,500	2,500	1,500	3,400	3,400
Total, title IV	363,400	341,600	336,220	339,100	383,995	300,000	345,613	344,613	349,400	369,500
Total, ch. II	2,109,400	2,002,600	2,048,720	2,001,100	2,129,995	1,731,500	1,826,813	1,770,813	1,279,900	2,000,000
III. Contingency fund: Sec. 451(b)	200,000	100,000	180,000	155,000	200,000	155,000	155,000	155,000	175,000	175,000
IV. Sec. 504: Small business			2,500							
V. Sec. 501(b) of MSA of 1959: International Cooperation in Health			2,000							
VII. Sec. 704 of MSA of 1959: NATO parliamentarians			100	12 100						
Sec. 705 of MSA of 1959: World Refugee Year			10,000							
Total	3,909,400	3,542,600	3,543,320	3,556,200	3,929,995	3,186,500	3,281,813	13 3,225,813	1,454,900	14 4,175,000

[1] Also authorized such funds as may be necessary in fiscal year 1961 and 1962.
[2] Authorization contained in the Mutual Security Act.
[3] House Appropriations Committee earmarked not less than $50,000,000 for Spain. This was stricken by vote of the House.
[4] Not less than $45,000,000 shall be available for Spain.
[5] In addition, a sum not to exceed $1,250,000,000 was authorized to be advanced prior to July 1, 1961.
[6] In addition, a sum not to exceed $1,100,000,000 was authorized to be advanced prior to July 1, 1961.
[7] Not to exceed $2,050,000 of the funds for the Development Loan Fund are to be available for administrative expenses of the fund during fiscal year 1960.
[8] Not to exceed $1,750,000 to be available for administrative expenses.
[9] Not to exceed $1,890,000 to be available for administrative expenses.
[10] Not to exceed $1,820,000 to be available for administrative expenses.
[11] Control Act expenses formerly authorized by sec. 410 are included in sec. 411(c).
[12] Public Law 86-213, second supplemental, appropriated $80,000.
[13] In addition, the appropriation act contained sums for departments and activities other than the mutual security legislation. These are not included.
[14] This total does not include unobligated balances of prior year appropriations requested to be continued available.

TABLE II

Mutual security program, worldwide expenditure analysis, actual and estimated—Summaries by major appropriation, function, and region

[In thousands of dollars]

	Cumulative obligations and reservations, June 30, 1959 (1)	Cumulative expenditures, June 30, 1959 (2)	Unliquidated obligations and reservations, June 30, 1959 (3)	Fiscal year 1960 funds available for obligation (4)	Total expenditure availability, fiscal year 1960 (5)	Estimated expenditures, fiscal year 1960 (6)	Estimated unexpended balance, June 30, 1960 (7)	Fiscal year 1961 appropriation request (8)	Total expenditure availability, fiscal year 1961 (9)	Estimated expenditures, fiscal year 1961 (10)	Estimated unexpended balance, June 30, 1961 (11)
Major appropriations converted to major programs:											
Military assistance appropriations (includes amounts from contingency fund appropriations)	25,296,920	22,785,981	2,510,939	1,413,506	3,924,445	1,830,200	[1] 2,094,245	[2] 2,000,000	4,094,245	1,750,000	2,344,245
Deduct economic assistance programs financed from military assistance appropriations	907,731	901,084	6,647	26	6,673	2,430	4,243	----------	4,243	2,000	2,243
Total military assistance programs	24,389,189	21,884,897	2,504,292	1,413,480	3,917,772	1,827,770	2,090,002	2,000,000	4,090,002	1,748,000	2,342,002
Economic assistance appropriations (excluding Development Loan Fund)	25,307,447	23,952,514	1,354,933	1,242,813	2,597,746	1,266,934	1,330,812	1,306,500	2,637,312	1,281,850	1,355,462
Add:											
Economic assistance programs financed from military assistance appropriations	907,731	901,084	6,647	[3] (26)	6,647	2,430	4,217	----------	4,217	2,000	2,217
Economic assistance programs financed from contingency fund appropriations	139,817	30,395	109,422	85,938	195,360	105,000	90,360	----------	90,360	85,000	5,360
Development Loan Fund	624,647	68,951	555,696	792,000	1,347,696	190,700	1,156,996	700,000	1,856,996	300,000	1,556,996
Total economic assistance programs (includes Development Loan Fund)	26,979,642	24,952,944	2,026,698	[3] 2,120,751	4,147,449	1,565,064	2,582,385	[4] 2,006,500	4,588,885	1,668,850	2,920,035
Contingency fund appropriations	139,817	30,395	109,422	124,273	233,695	110,000	123,695	175,000	298,695	120,000	178,695
Deduct economic assistance programs financed from contingency fund appropriations	139,817	30,395	109,422	85,938	195,360	105,000	90,360	----------	90,360	85,000	5,360

Total, undistributed contingency fund				38,335	38,335	5,000	33,335	175,000	208,335	35,000	173,335
Summary of economic assistance programs by function (includes DLF):											
Defense support	20,439,917	19,604,215	835,702	765,675	1,601,377	796,365	805,012	724,000	1,529,012	765,447	763,565
Special assistance	3,968,742	3,607,373	361,369	259,573	620,944	283,099	337,845	268,500	606,345	288,819	317,526
Technical cooperation	978,544	813,029	165,515	191,465	356,980	180,869	176,111	206,500	382,611	196,470	186,141
Other assistance	967,792	859,376	108,416	112,036	220,452	114,031	106,421	107,500	213,921	118,114	95,807
Development Loan Fund	624,647	68,951	555,696	792,000	1,347,696	190,700	1,156,996	700,000	1,856,996	300,000	1,556,996
Total	26,979,642	24,952,944	2,026,698	[3] 2,120,751	4,147,449	1,565,064	2,582,385	2,006,500	4,588,885	1,668,850	2,920,035
Summary of economic assistance programs by region (includes DLF):											
Europe	15,061,398	14,982,825	78,573	66,050	144,623	79,202	65,421	37,000	102,421	54,830	47,591
Africa	315,066	189,820	125,246	118,450	243,696	95,146	148,550	139,300	287,850	117,300	170,550
Near East and South Asia	3,885,867	3,489,169	396,698	360,151	756,849	389,755	367,094	345,300	712,394	379,304	333,090
Far East	5,639,217	4,968,111	671,106	540,250	1,211,356	566,983	644,373	538,500	1,182,873	566,610	616,263
Latin America	398,465	337,163	61,302	63,800	125,102	72,482	52,620	64,100	116,720	67,788	48,932
Nonregional (includes Asian economic development)	1,054,982	916,905	138,077	180,050	318,127	170,796	147,331	182,300	329,631	183,018	146,613
Development Loan Fund	624,647	68,951	555,696	792,000	1,347,696	190,700	1,156,996	700,000	1,856,996	300,000	1,556,996
Total	26,979,642	24,952,944	2,026,698	[3] 2,120,751	4,147,449	1,565,064	2,582,385	2,006,500	4,588,885	1,668,850	2,920,035

[1] Includes estimated unobligated balances and unreserved balance June 30, 1960, of $35,000,000.

[2] Excludes estimated collections from military sales of $40,000,000.

[3] Estimated unobligated balance excluded from fiscal year 1960 obligational availability:

	In thousands
Defense support:	
Common use items	$26,000
Mutual defense financing, defense support, economic and technical assistance, Europe	128,000
Southeast Asia and Western Pacific	92,000
Borrowing authority	310,000
Total defense support	556,000
Other assistance:	
Ocean freight charges, U.S. voluntary relief agencies	$2,000
Special assistance joint control areas of Europe	8,000
Total other assistance	10,000
Total estimated unobligated balance	566,000

[4] Includes estimated unobligated balance of $6,500,000 requested for fiscal year 1961 programs.

TABLE III

Mutual security program—Summary of status of funds, 1948–60

This report includes funds authorized and appropriated pursuant to the Mutual Security Acts of 1951 and 1954 and amendments thereto, and funds (including public debt authorization) heretofore available for the European recovery program, China aid, and mutual defense assistance program. It also includes point 4 as authorized in the Mutual Security Act of 1951, as amended, but excludes funds obligated in fiscal year 1951 under the Act for International Development; also excludes funds available for investment guaranty program.

[In millions of dollars]

Year and purpose	Executive branch authorization request	Authorization by Congress	Executive branch appropriation request	Appropriated by Congress	Appropriations adjusted for transfers and other receipts	Total available for obligation and reservation	Obligations [1] and reservations [2]	Total unobligated and unreserved balance	Unobligated and unreserved balance available in subsequent year	Unobligated and unreserved balance returned or reserved for return to Treasury	Gross expenditures	Unexpended balance
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)
1948–49: Economic assistance	8,520.0	6,913.0	[3] 6,782.0	6,446.3	[3] 6,460.8	6,460.8	6,286.3	174.5	174.5	----------	4,549.6	1,911.2
1950:												
Military assistance	1,400.0	[4] 1,314.0	[4] 1,314.0	[4] 1,314.0	[4] 1,314.1	1,314.1	1,100.9	213.2	213.2	----------	51.7	1,262.4
Economic assistance	4,430.0	4,280.0	4,198.2	3,778.4	3,785.1	3,959.6	3,596.9	362.7	362.7	----------	3,437.2	2,259.1
Total, 1950	5,830.0	5,594.0	5,512.2	5,092.4	5,099.2	5,273.7	4,697.8	575.9	575.9	----------	3,488.9	3,521.5
1951:												
Military assistance	5,222.5	5,222.5	5,178.0	5,222.5	5,223.4	5,436.6	4,676.9	759.7	759.7	----------	934.2	5,551.6
Economic assistance	2,950.0	2,700.0	2,657.7	[5] 2,262.5	[5] 2,136.0	2,498.7	2,385.1	113.6	113.6	----------	2,802.2	1,592.9
Total, 1951	8,172.5	7,922.5	7,835.7	7,485.0	7,359.4	7,935.3	7,062.0	873.3	873.3	----------	3,736.4	7,144.5
1952:												
Military assistance	6,303.0	5,997.7	5,997.6	5,744.0	5,267.6	6,027.3	5,591.2	436.1	436.1	----------	2,385.9	8,433.3
Economic assistance	2,197.0	1,585.7	1,485.4	1,540.4	2,015.1	2,128.7	1,962.8	165.9	165.9	----------	2,147.8	1,460.2
Total, 1952	[6] 8,500.0	7,583.4	[6] 7,483.0	7,284.4	7,282.7	8,156.0	7,554.0	602.0	602.0	----------	4,533.7	9,893.5

1953:												
Military assistance	5,425.0	4,598.4	4,598.4	4,219.8	4,098.1	4,534.2	2,512.1	2,022.1	1,905.9	−116.2	3,953.1	8,462.1
Economic assistance	2,475.0	1,894.3	1,894.3	1,782.1	1,914.1	2,080.0	1,864.1	215.9	210.4	−5.5	1,766.6	1,602.2
Total, 1953	7,900.0	6,492.7	6,492.7	6,001.9	6,012.2	6,614.2	4,376.2	2,238.0	2,116.3	−121.7	5,719.7	10,064.3
1954:												
Military assistance	4,274.5	3,681.5	3,648.6	3,230.0	3,219.1	5,125.0	2,383.8	2,741.2	2,422.5	−318.7	3,629.5	7,733.0
Economic assistance	1,652.6	[7] 1,574.1	1,475.9	1,301.5	[8] 1,504.5	1,714.9	1,646.0	68.9	41.1	−27.8	1,246.9	1,832.0
Total, 1954	5,927.1	5,255.6	5,124.5	4,531.5	4,723.6	6,839.9	4,029.8	2,810.1	2,463.6	−346.5	4,876.4	9,565.0
1955:												
Military assistance	1,778.3	1,591.0	1,580.0	1,192.7	1,141.4	3,563.9	3,354.5	209.4	33.9	−175.5	2,277.8	6,421.1
Less unliquidated obligations transferred to economic assistance					[9] −261.3	−261.3	[9] −261.3					−261.3
Total military assistance	1,778.3	1,591.0	1,580.0	1,192.7	880.1	3,302.6	3,093.2	209.4	33.9	−175.5	2,277.8	6,159.8
Direct forces support (common-use) [10]	70.0	60.0	70.0	60.0	70.0	70.0	70.0				19.4	50.6
Economic assistance	1,828.1	1,601.9	1,788.5	1,528.8	1,593.9	1,635.0	1,593.5	41.5	14.7	−26.8	1,953.1	1,446.0
Add unliquidated obligations transferred from military assistance					[9] 261.3	261.3	[9] 261.3					261.3
Total economic assistance	1,828.1	1,601.9	1,788.5	1,528.8	1,855.2	1,896.3	1,854.8	41.5	14.7	−26.8	1,953.1	1,707.3
Total military and economic assistance, 1955	3,676.4	3,252.9	3,438.5	2,781.5	2,805.3	5,268.9	5,018.0	250.9	48.6	−202.3	4,250.3	7,917.7
1956:												
Military assistance	1,278.0	1,133.0	1,125.0	705.0	713.1	747.0	573.5	173.5	159.7	−13.8	2,511.5	4,347.6
Direct forces support [11]	317.2	317.2	317.2	317.2	311.2	311.2	275.2	36.0	35.8	−.2	108.6	253.0
Economic assistance	1,812.8	1,835.6	1,824.4	1,681.1	1,687.5	1,702.2	1,510.3	191.9	142.6	−49.3	1,585.3	1,760.2
Total 1956	3,408.0	[12] 3,285.8	[12] 3,266.6	2,703.3	2,711.8	2,760.4	2,359.0	401.4	338.1	−63.3	4,205.4	6,360.8
1957:												
Military assistance [14]	2,925.0	2,225.0	3,000.0	2,017.5	2,022.0	2,217.5	1,664.5	553.0	538.8	−14.2	2,356.3	4,252.1
Economic assistance	1,747.5	1,802.6	1,860.0	1,749.1	1,749.9	1,892.5	1,631.1	261.4	225.4	−36.0	1,601.5	1,872.6
Total 1957	4,672.5	[12] 4,027.6	[12] 4,860.0	3,766.6	3,771.9	4,110.0	3,295.6	814.4	764.2	−50.2	3,957.8	6,124.7
1958:												
Military assistance [14]	1,900.0	1,600.0	1,600.0	1,340.0	1,317.3	1,856.1	1,828.3	27.8	21.5	−6.3	2,189.8	3,373.3
Economic assistance	[15] 3,444.6	[16] 2,392.1	1,786.9	1,428.9	1,458.0	1,683.4	1,457.5	225.9	209.9	−16.0	1,431.8	1,882.8
Development Loan Fund	[15] 2,000.0	[16] 1,125.0	500.0	300.0	300.0	300.0	102.1	197.9	197.9		1.5	298.5
Other	1,444.6	1,267.1	1,286.9	1,128.9	1,158.0	1,383.4	1,355.4	28.0	12.0	−16.0	1,430.3	1,584.3
Total 1958	[15] 5,344.6	[16] 3,992.1	3,386.9	2,768.9	2,775.3	3,539.5	3,285.8	253.7	231.4	−22.3	3,621.6	5,256.1

See footnotes at end of table, p. 9.

TABLE III—Continued

Mutual security program—Summary of status of funds, 1948–60—Continued

[In millions of dollars]

Year and purpose	Executive branch authorization request (1)	Authorization by Congress (2)	Executive branch appropriation request (3)	Appropriated by Congress (4)	Appropriations adjusted for transfers and other receipts (5)	Total available for obligation and reservation (6)	Obligations [1] and reservations [3] (7)	Total unobligated and unreserved balance (8)	Unobligated and unreserved balance available in subsequent year (9)	Unobligated and unreserved balance returned or reserved for return to Treasury (10)	Gross expenditures (11)	Unexpended balance (12)
1959:												
Military assistance [14]	1,800.0	1,605.0	1,800.0	1,515.0	1,542.8	1,564.3	1,512.2	52.1	52.1	----------	2,368.1	2,548.0
Economic assistance	1,297.9	1,271.4	1,950.1	1,778.1	1,782.3	1,992.2	1,737.2	255.0	255.0	----------	1,499.4	2,165.6
Development Loan Fund	([16])	([16])	625.0	[17] 550.0	550.9	748.8	522.5	226.3	226.3	----------	67.4	782.0
Other	1,297.9	1,271.4	1,325.1	1,228.1	1,231.4	1,243.4	1,214.7	28.7	28.7	----------	1,432.0	1,383.6
Contingency fund	200.0	155.0	200.0	155.0	155.0	155.0	154.8	.2	.2	----------	30.4	124.6
Total 1959	3,297.9	3,031.4	3,950.1	3,448.1	3,480.1	3,711.5	3,404.1	307.3	307.3	----------	3,897.9	4,838.2
1948–59 cumulative: [14]												
Military assistance	32,693.5	29,345.3	30,228.9	26,877.8	25,978.9	25,334.0	25,281.9	52.1	52.1	−644.9	22,786.0	2,548.0
Economic assistance	32,355.5	27,850.7	27,703.4	25,277.2	26,348.5	26,187.1	25,932.1	255.0	255.0	−161.4	24,021.4	2,165.6
Development Loan Fund	2,000.0	1,125.0	1,125.0	850.0	850.9	850.9	624.6	226.3	226.3	----------	68.9	782.0
Other	30,355.5	26,725.7	26,578.4	24,427.2	25,497.6	25,336.2	25,307.5	28.7	28.7	−161.4	23,952.5	1,383.6
Contingency fund	200.0	155.0	200.0	155.0	155.0	155.0	154.8	.2	.2	----------	30.4	124.6
Total 1948–59	65,259.0	57,351.0	58,132.3	52,310.0	52,482.4	51,676.1	51,368.8	307.3	307.3	−806.3	46,837.8	4,838.2
1960: [18]												
Military assistance [14]	1,600.0	1,400.0	1,600.0	1,300.0	1,361.4	1,413.5	1,378.5	35.0	35.0	----------	1,830.2	2,079.2
Economic assistance	2,109.4	3,101.2	2,630.0	1,770.8	1,788.6	2,043.3	1,821.6	221.7	221.7	----------	1,457.6	2,496.3
Development Loan Fund	700.0	[19] 1,800.0	[20] 1,200.0	550.0	565.7	792.0	577.4	214.6	214.6	----------	190.7	1,157.0
Other	1,409.4	1,301.2	1,430.0	1,220.8	1,222.9	[21] 1,251.3	1,244.2	7.1	7.1	----------	1,266.9	[21] 1,339.3
Contingency fund	200.0	155.0	200.0	155.0	123.8	[21] 124.3	124.3	----------	----------	----------	110.0	[21] 138.7
Total 1960	3,909.4	4,656.2	4,430.0	3,225.8	3,273.8	3,581.1	3,324.4	256.7	256.7	----------	3,397.8	4,714.2

1948–60 cumulative:												
Military assistance	34,293.5	30,745.3	31,828.9	28,177.8	27,340.3	26,695.4	26,660.4	35.0	35.0	−644.9	24,616.2	2,079.2
Economic assistance	34,464.9	30,951.9	30,333.4	27,048.0	28,137.1	27,975.4	27,753.7	221.7	221.7	−161.4	25,479.0	2,496.3
Development Loan Fund	2,700.0	2,925.0	2,325.0	1,400.0	1,416.6	1,416.6	1,202.0	214.6	214.6	----------	259.6	1,157.0
Other	31,764.9	28,026.9	28,008.4	25,648.0	26,720.5	[21] 26,558.8	26,551.7	7.1	7.1	−161.4	25,219.4	1,339.3
Contingency fund	400.0	310.0	400.0	310.0	278.8	[21] 279.1	279.1	----------	----------	----------	140.4	138.7
Total 1948–60	69,158.4	62,007.2	62,562.3	55,535.8	55,756.2	54,949.9	54,693.2	256.7	256.7	−806.3	50,235.6	4,714.2

[1] The obligations reflected in this report are on a net basis and represent commitments made against total appropriations for a given year, plus authorized unobligated balances available from previous year.

[2] Reservations represent funds reserved pursuant to provisions of sec. 110 of the Mutual Security Appropriation Act, 1955, and sec. 108 of the Mutual Security Appropriation Act, 1956. Under the "reservation" procedure equipment on order or to be ordered for military assistance is financed from procurement funds of the regular military services. At the time the orders are placed, funds are reserved in the "mutual security program" military assistance account for future reimbursement to the procurement accounts of the military services.

[3] Includes $1 billion public debt authorization for loan purposes; the "Appropriations adjusted" column, however, includes $972.3 million, the difference of $27.7 million was used in the investment guaranty program.

[4] Includes $500 million contract authorization in executive branch appropriation request which was approved. A similar amount is shown in col. 5 as this fund was immediately available for obligation. Subsequent appropriations made to liquidate contract authority are not shown as such reflection would duplicate and therefore distort the availability account.

[5] Includes $62.5 million for loan to Spain, which is not included in cols. 1, 2, and 3 for the reason that it was authorized and made available in the appropriation act.

[6] Excludes $100 million for assistance to Spain subsequently authorized and appropriated by Congress.

[7] Includes authorization of $98.4 million for local currency.

[8] Includes $200 million transfer from funds available to the Department of Defense as provided in Public Law 207, 83d Cong., dated Aug. 7, 1953. This amount is not reflected in the mutual security program "Executive branch authorization request" column nor in the "Authorization by Congress" column.

[9] Military assistance is reduced by $261,320,111 unliquidated obligations transferred to "Southeast Asia and the Western Pacific, executive" from "Military and other assistance, Asia and Pacific, executive." Economic assistance is increased by the transfer of $261,320,111.

[10] For the purpose of this presentation "Direct forces support" is confined to the "Common-use" appropriation as it is the only appropriation in 1955 which, in its entirety, can be completely related to "Direct forces support." Other appropriations in fiscal year 1955, and in prior years, included funds which in part provided for the procurement and payment of commodities and services for DFS but which cannot be precisely associated with "Direct forces support" activities.

[11] Includes the following fiscal year 1956 activity for the fiscal year 1955 common-use account: Obligations −$0.2 million (col. 6); total unobligated balance, $0.2 million (col. 7); unobligated balance returned to Treasury, −$0.2 million (col. 9); expenditures, $39.2 million (col. 10); unexpended balance, $11.2 million (col. 11).

[12] Fiscal years 1956 and 1957 exclude $122 million and $75 million, respectively, for infrastructure which was previously authorized under sec. 104 of the Mutual Security Act of 1954.

[13] Fiscal years 1956 and 1957 include $122 million and $75 million, respectively, for infrastructure.

[14] Includes direct forces support (the unexpended balance of "Direct forces support, executive, 1956" was transferred to "Military assistance, executive, 1957"). "Common-use, executive, 1955" remains a separate account under the functional heading of "Military assistance."

[15] Executive branch requested an appropriation for Development Loan Fund of $500 million for fiscal year 1958, and authority to borrow $750 million in fiscal year 1959 and $750 million in fiscal year 1960.

[16] Mutual Security Act of 1957 includes an authorization of $625 million for fiscal year 1959 for Development Loan Fund in addition to the $500 million authorized for fiscal year 1958.

[17] Public Law 85-853 appropriated $400,000,000 and a supplemental appropriation of $150,000,000 was made under Public Law 86-76.

[18] As reflected in congressional presentation.

[19] Included in this authorization is $700 million for fiscal year 1960 and $1,100 million for fiscal year 1961.

[20] This request includes $700 million for fiscal year 1960 and $500 million for fiscal year 1961.

[21] $0.3 million of June 30, 1959 other economic assistance unobligated balance (1171075 account) comparatively transferred to fiscal year 1960 contingency fund availability. Balance of $28.4 million included in fiscal year 1960 availability for other economic assistance.

NOTE.—The mutual security program as reflected in this schedule includes selected antecedent programs and excludes others. For the most part major foreign aid programs authorized since 1948, exclusive of GARIOA and Korean civilian relief and rehabilitation funds, are included in this schedule. The general "guideline" for including or excluding funds originally appeared in the Mutual Security Act of 1951 in the form of language bringing forward unexpended balances from certain antecedent programs. Wherever the authority to bring forward unexpended balances appeared in the Mutual Security Act of 1951, the entire prior program appears in the totals of this report. Where funds appropriated for one purpose are utilized for another pursuant to provisions of sec. 401(a) of the Mutual Security Act of 1954, as amended (or similar provisions in previous legislation), the obligation and expenditure appears under the category for which the appropriation was originally made.

May not mathematically check in all instances due to rounding.

Prepared by Budget Division Office of the Controller, International Cooperation Administration, Feb. 19, 1960.

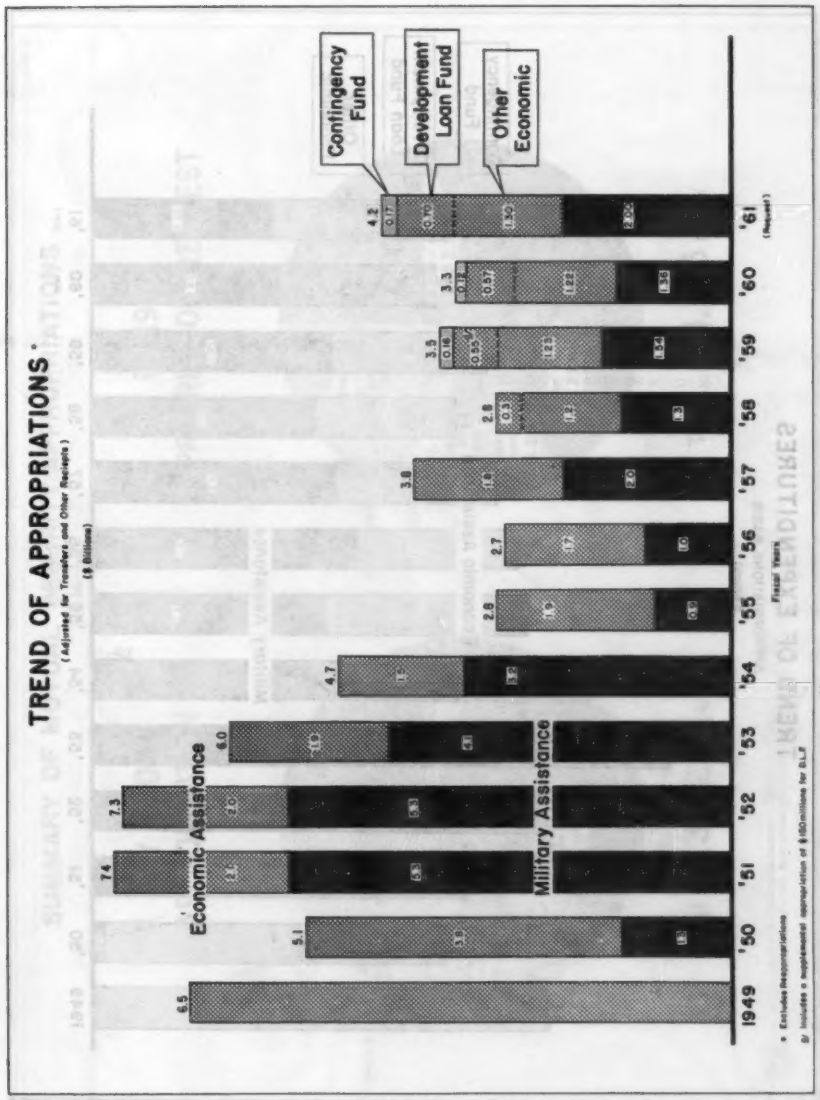
TABLE IV

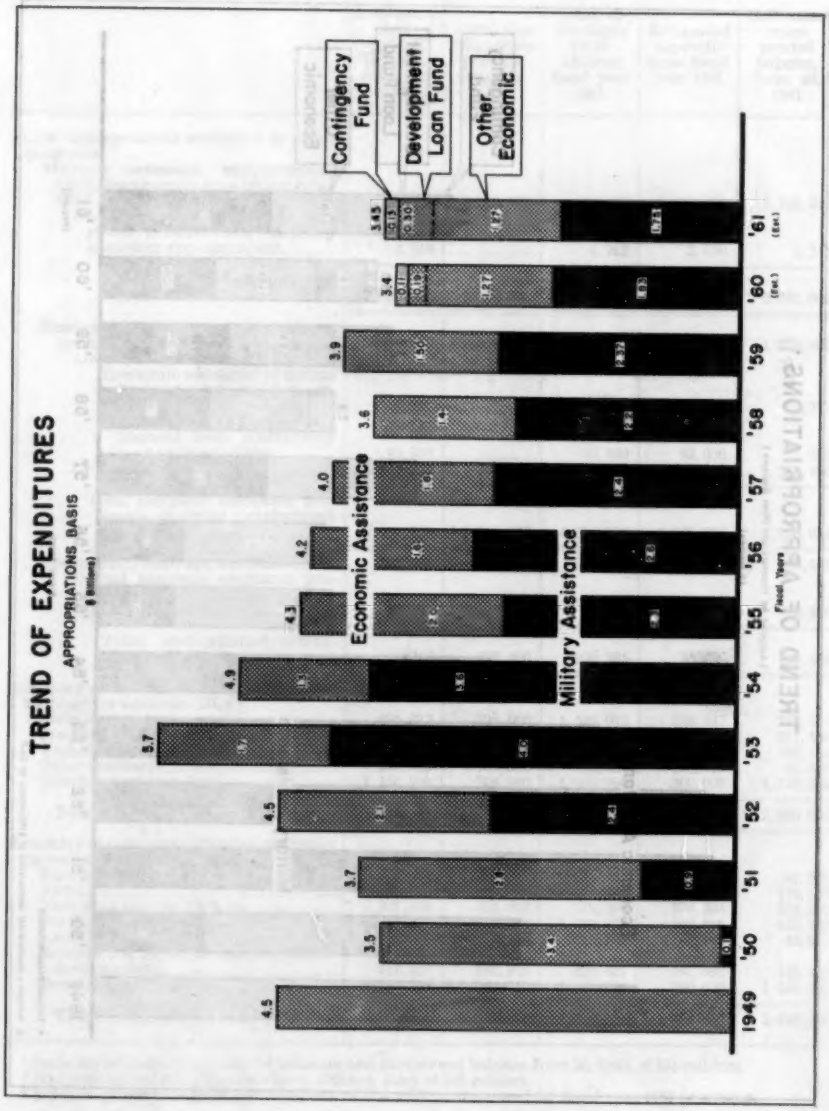
Mutual security worldwide expenditure analysis—Estimated status through June 30, 1961—Summaries by major appropriation, function, and region

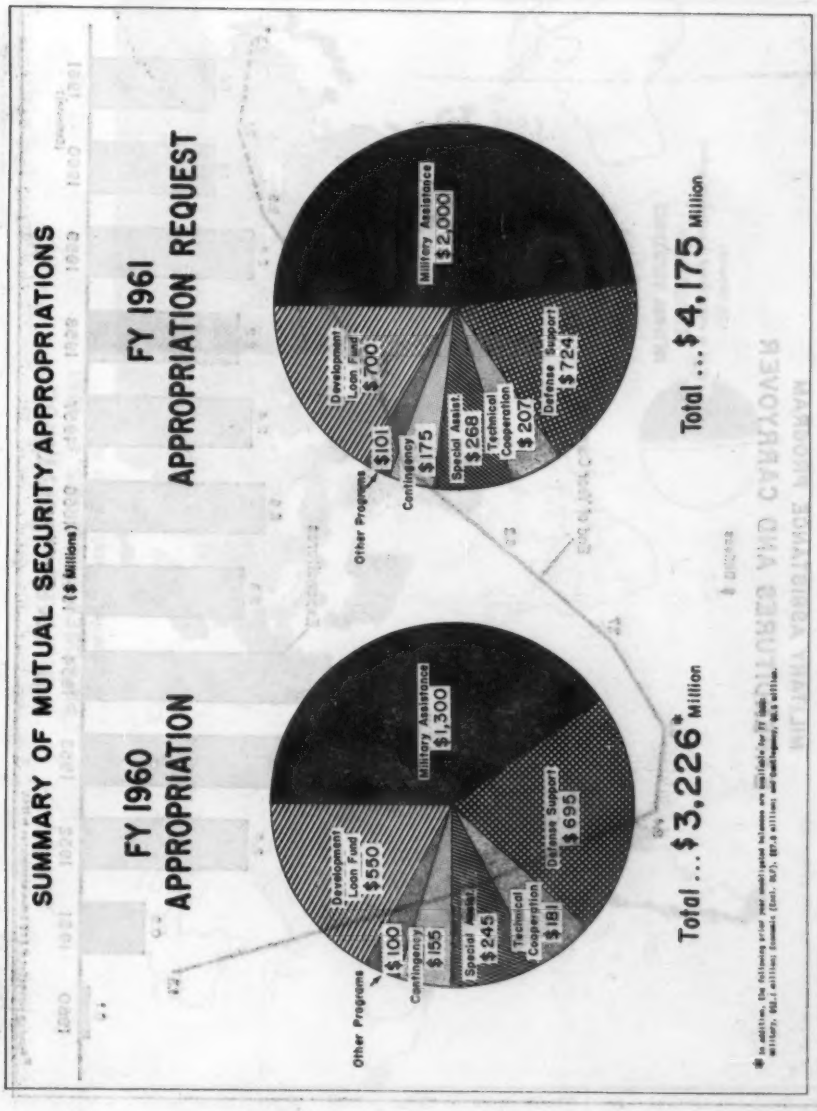
[In thousands of dollars]

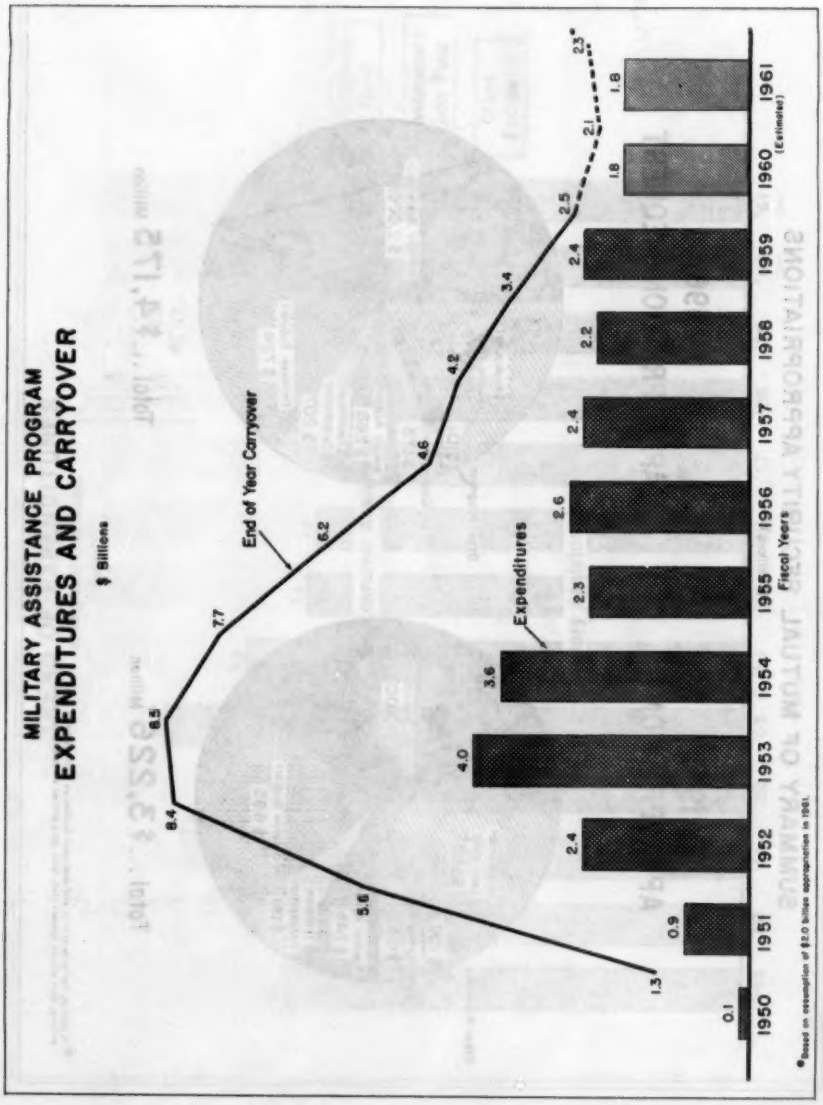
	Estimated unexpended balance, June 30, 1960	Fiscal year 1961 appropriation request	Total expenditure availability, fiscal year 1961	Estimated expenditures fiscal year 1961	Estimated unexpended balance, June 30, 1961
Major appropriations converted to major programs:					
Military assistance appropriations (includes amounts from contingency fund appropriations)	[1] 2,094,245	[2] 2,000,000	4,094,245	1,750,000	2,344,245
Deduct economic assistance programs financed from military assistance appropriations	4,243	----------	4,243	2,000	2,243
Total military assistance programs	2,090,002	2,000,000	4,090,002	1,748,000	2,342,002
Economic assistance appropriations (excluding DLF)	1,330,812	1,306,500	2,637,312	1,281,850	1,335,462
Add:					
Economic assistance programs financed from military assistance appropriations	4,217	----------	4,217	2,000	2,217
Economic assistance programs financed from contingency fund appropriations	90,360	----------	90,360	85,000	5,360
Development loan fund	1,156,996	700,000	1,856,996	300,000	1,556,996
Total economic assistance programs (includes development loan fund)	2,582,385	[3] 2,006,500	4,588,885	1,668,850	2,920,035
Contingency fund appropriations	123,695	175,000	298,695	120,000	178,695
Deduct economic assistance programs financed from contingency fund appropriations	90,360	----------	90,360	85,000	5,360
Total, undistributed contingency fund	33,335	175,000	208,335	35,000	173,335
Summary of economic assistance programs by function (includes DLF):					
Defense support	805,012	724,000	1,529,012	765,447	763,565
Special assistance	337,845	268,500	606,345	288,819	317,526
Technical cooperation	176,111	206,500	382,611	196,470	186,141
Other assistance	106,421	107,500	213,921	118,114	95,807
Development loan fund	1,156,996	700,000	1,856,996	300,000	1,556,996
Total	2,582,385	2,006,500	4,588,885	1,668,850	2,920,035
Summary of economic assistance programs by region (includes DLF):					
Europe	65,421	37,000	102,421	54,830	47,591
Africa	148,550	139,300	287,850	117,300	170,550
Near East and South Asia	367,094	345,300	712,394	379,304	333,090
Far East	644,373	538,500	1,182,873	566,610	616,263
Latin America	52,620	64,100	116,720	67,788	48,932
Nonregional (includes Asian economic development)	147,331	182,300	329,631	183,018	146,613
Development loan fund	1,156,996	700,000	1,856,996	300,000	1,556,996
Total	2,582,385	2,006,500	4,588,885	1,668,850	2,920,035

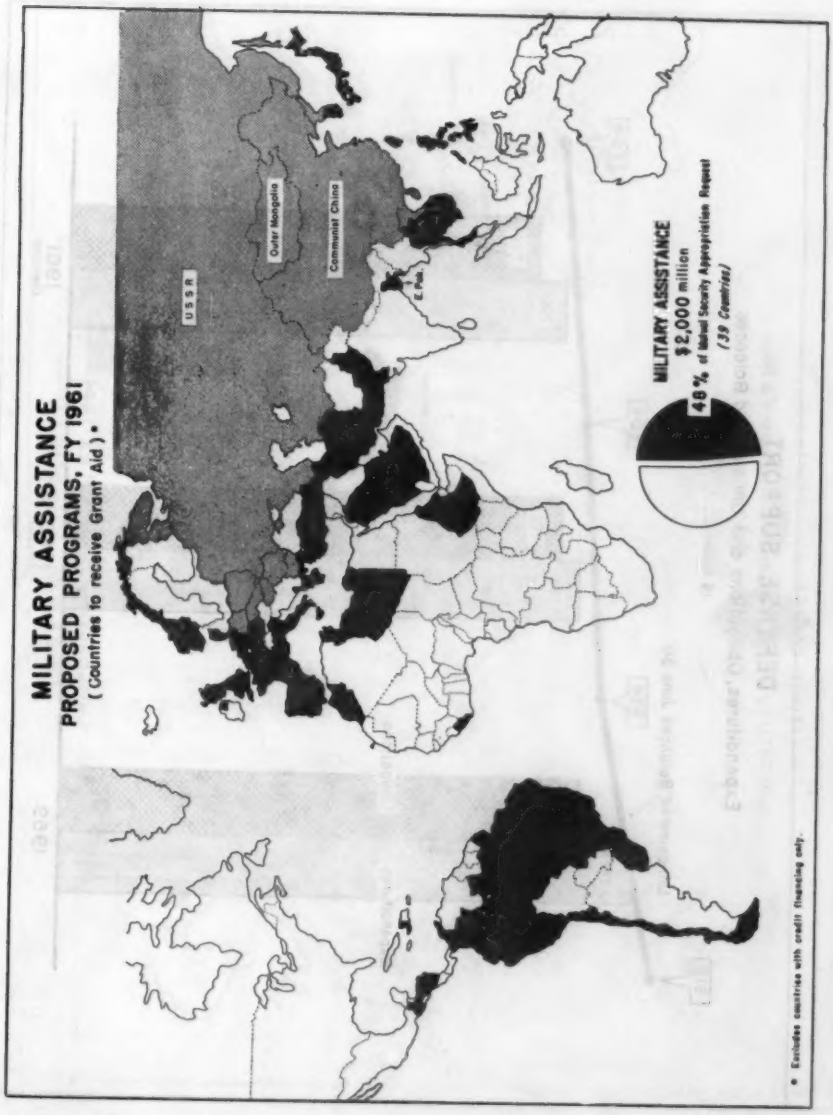
[1] Includes estimated unobligated balances and unreserved balance June 30, 1960, of $35 million.
[2] Excludes estimated collections from military sales of $40 million.
[3] Includes estimated unobligated balance of $6.5 million requested for fiscal year 1961 programs.

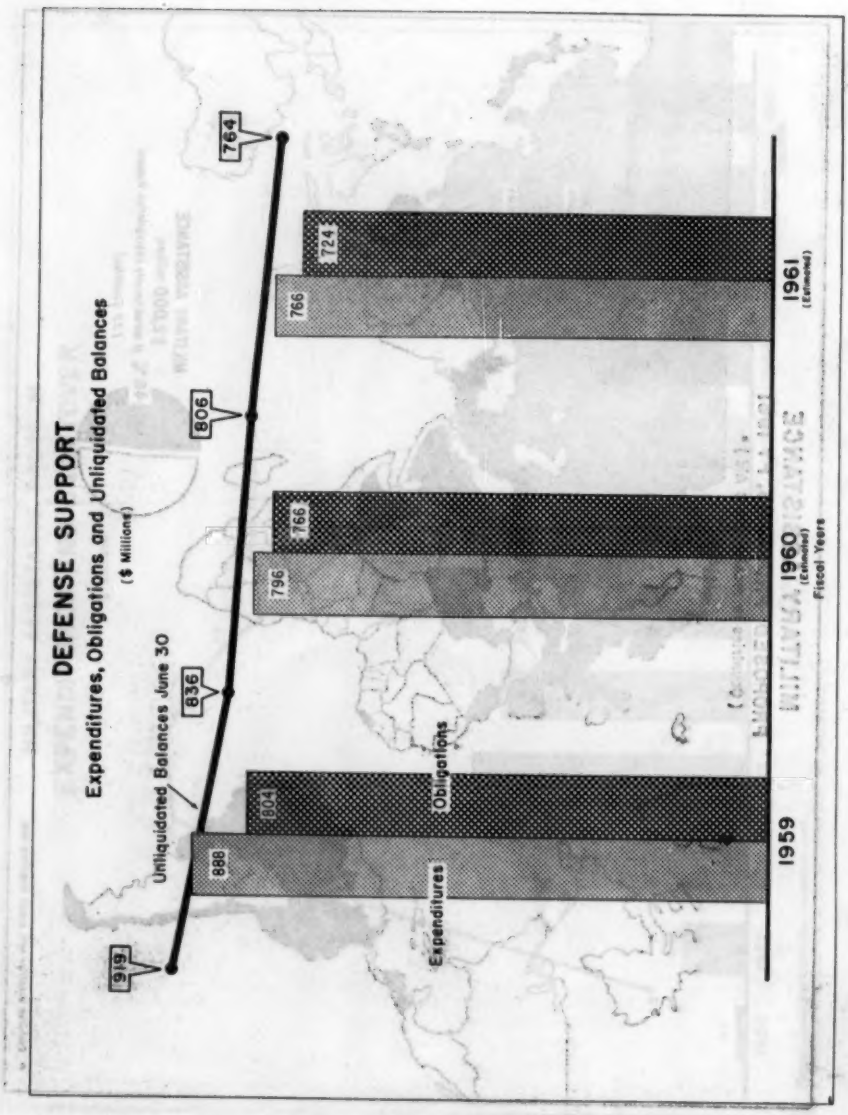

TREND OF APPROPRIATIONS *
(Adjusted for Transfers and Other Receipts)
($ Billions)
Economic Assistance
Military Assistance
Contingency Fund
Development Loan Fund
Other Economic
6.5
7.4
7.3
5.1
6.0
4.7
2.8
2.7
3.8
2.8
3.5
3.3
4.2
1949
'50
'51
'52
'53
'54
'55
'56
'57
'58
'59
'60
'61
(Request)
Fiscal Years
* Excludes Reappropriations
b/ Includes a supplemental appropriation of $50 million for D.L.F

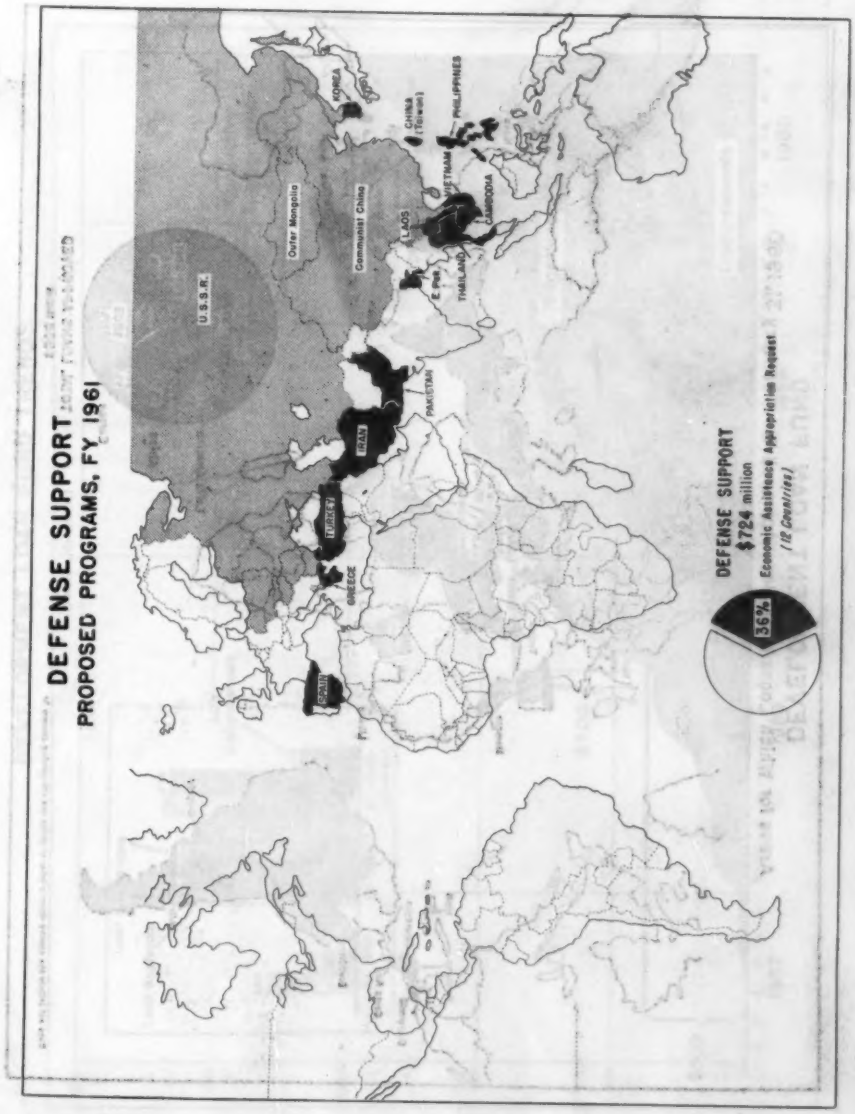

TREND OF EXPENDITURES
APPROPRIATIONS BASIS
($ Billions)
Contingency Fund
Development Loan Fund
Other Economic
Economic Assistance
Military Assistance
4.5
3.5
3.7
4.5
5.7
4.9
4.3
4.2
4.0
3.6
3.9
3.4
3.45
1949
'50
'51
'52
'53
'54
'55
'56
'57
'58
'59
'60 (Est.)
'61 (Est.)
Fiscal Years

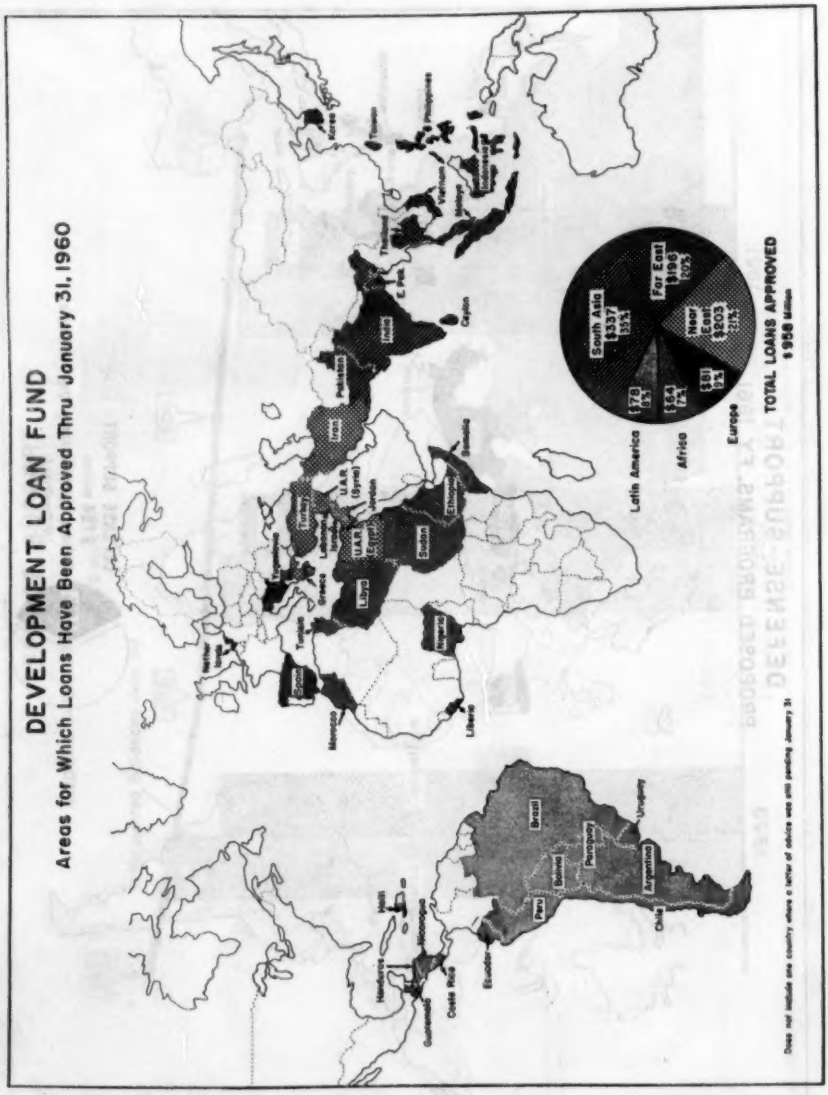

SUMMARY OF MUTUAL SECURITY APPROPRIATIONS
($ Millions)
FY 1960
APPROPRIATION
Other Programs
$100
Contingency
$155
Development
Loan Fund
$550
Special Assist.
$245
Technical
Cooperation
$181
Defense Support
$695
Military Assistance
$1,300
Total ... $3,226* Million
FY 1961
APPROPRIATION REQUEST
Other Programs
$101
Contingency
$175
Development
Loan Fund
$700
Special Assist.
$268
Technical
Cooperation
$207
Defense Support
$724
Military Assistance
$2,000
Total ... $4,175 Million

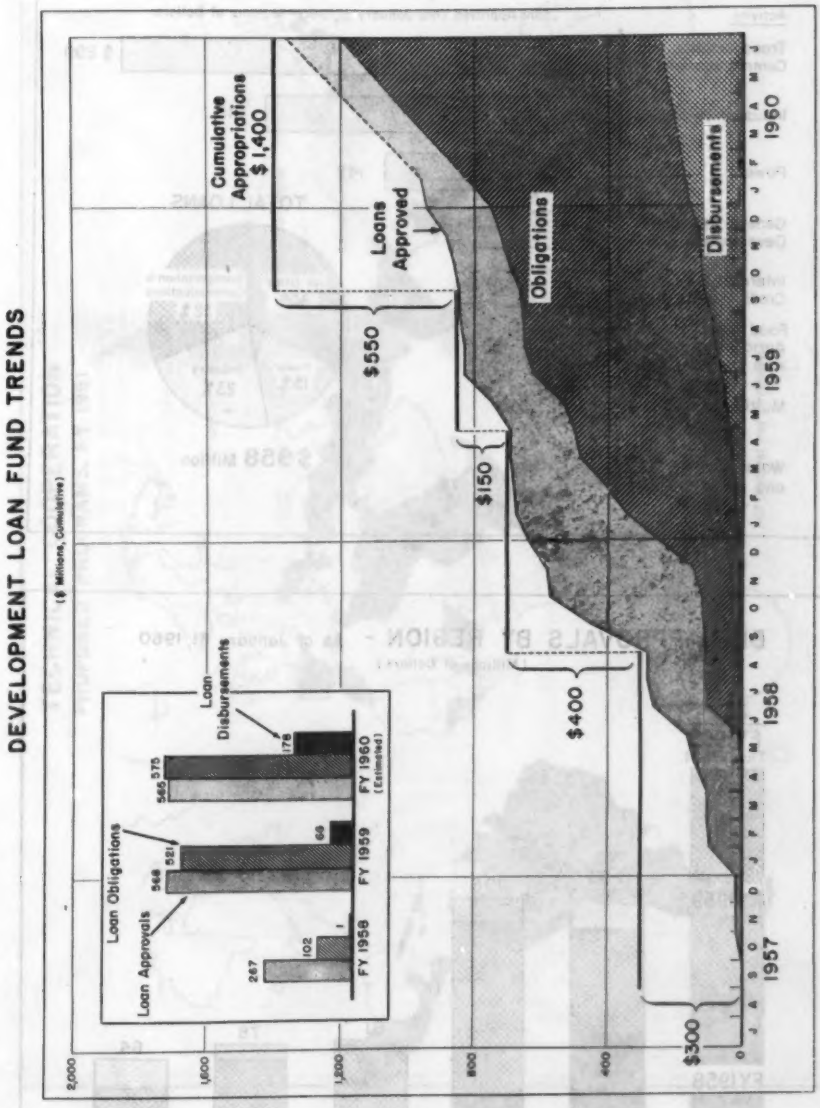

MILITARY ASSISTANCE PROGRAM
EXPENDITURES AND CARRYOVER
$ Billions
End of Year Carryover
Expenditures
Fiscal Years
1.3
5.6
8.4
6.5
7.7
6.2
4.6
4.2
3.4
2.5
2.1
2.3*
0.1
0.9
2.4
4.0
3.6
2.3
2.6
2.4
2.2
2.4
1.8
1.8
1950
1951
1952
1953
1954
1955
1956
1957
1958
1959
1960
1961
(Estimates)
*Based on assumption of $2.0 billion appropriation in 1961.

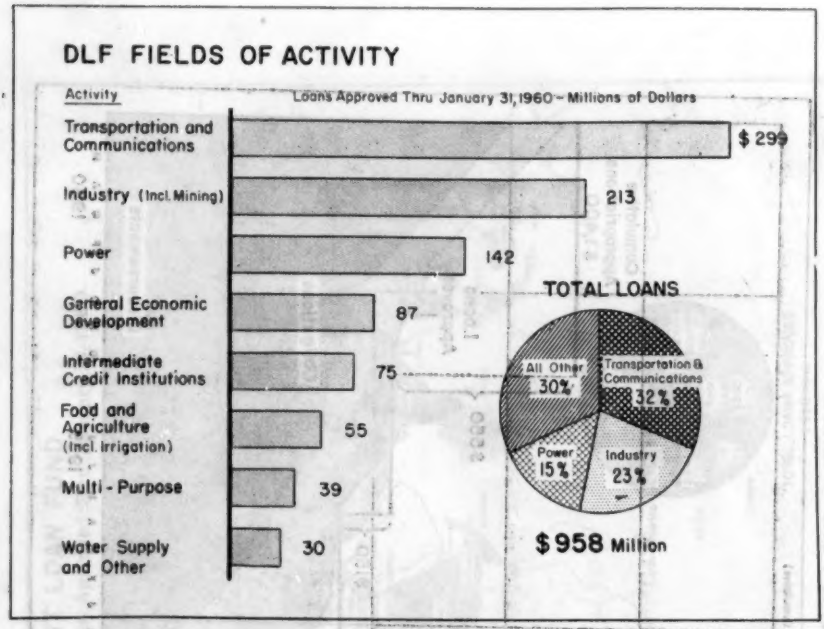

MILITARY ASSISTANCE
PROPOSED PROGRAMS, FY 1961
(Countries to receive Grant Aid)*
USSR
Outer Mongolia
Communist China
E. Pak.
MILITARY ASSISTANCE
$2,000 million
48% of Mutual Security Appropriation Request
(39 Countries)
* Excludes countries with credit financing only.

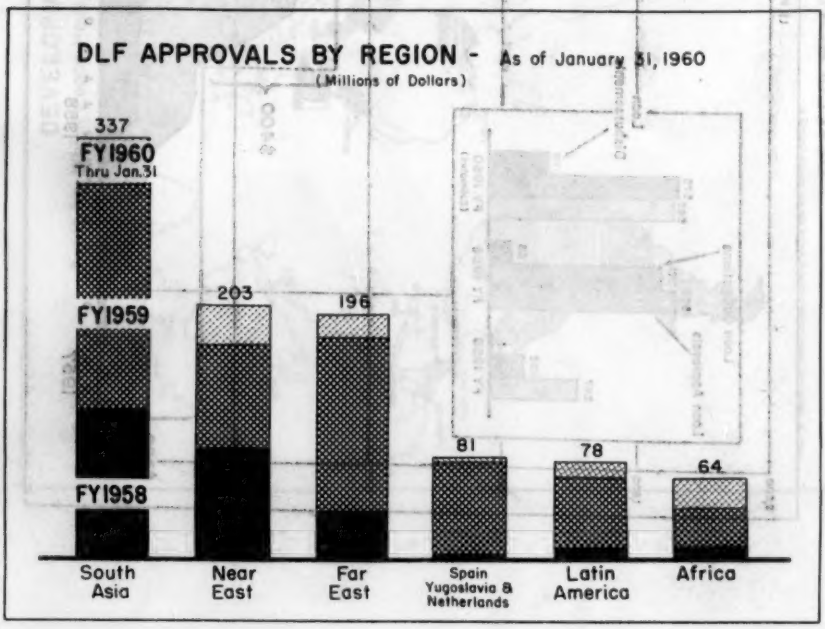

DEFENSE SUPPORT
Expenditures, Obligations and Unliquidated Balances
($ Millions)
Unliquidated Balances June 30
919
888
836
806
764
604
796
766
766
724
Expenditures
Obligations
1959
1960 (Estimated)
1961 (Estimated)
Fiscal Years

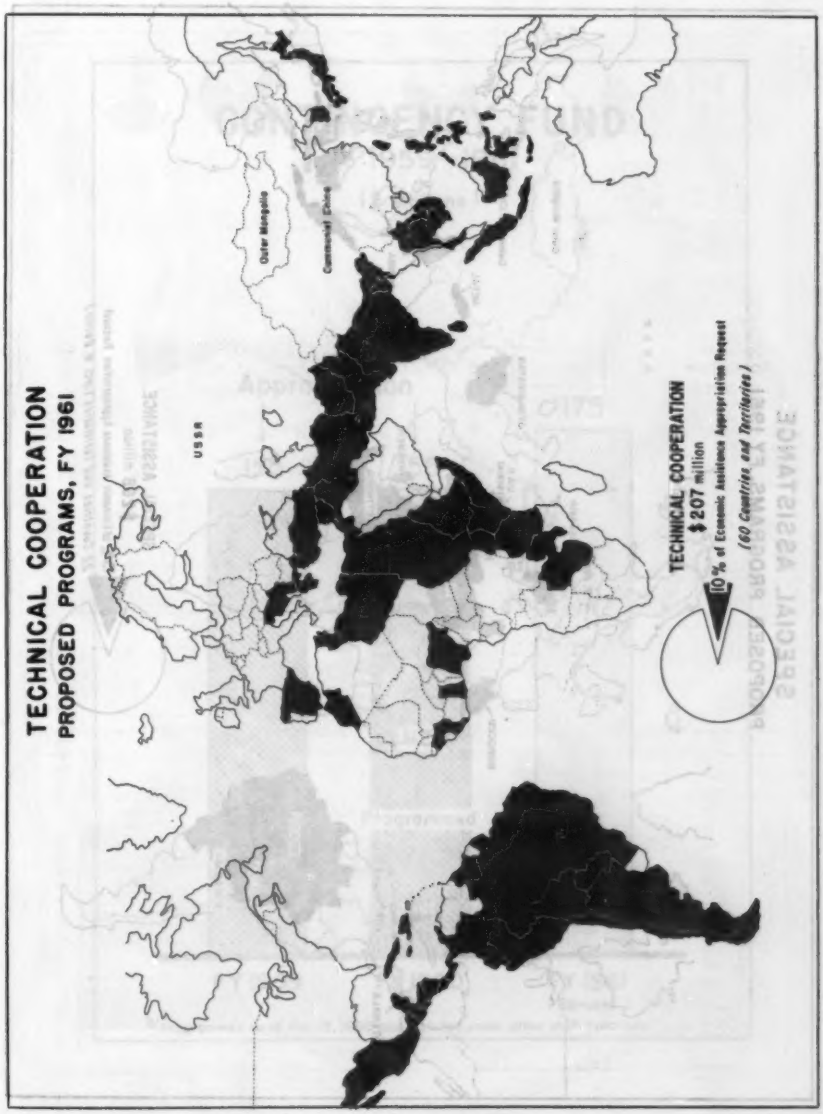

DEFENSE SUPPORT
PROPOSED PROGRAMS, FY 1961
U.S.S.R.
Outer Mongolia
Communist China
KOREA
CHINA (Taiwan)
PHILIPPINES
LAOS
VIETNAM
CAMBODIA
THAILAND
E. PAK.
PAKISTAN
IRAN
TURKEY
GREECE
SPAIN
DEFENSE SUPPORT
$724 million
Economic Assistance Appropriation Request
(12 Countries)
36%

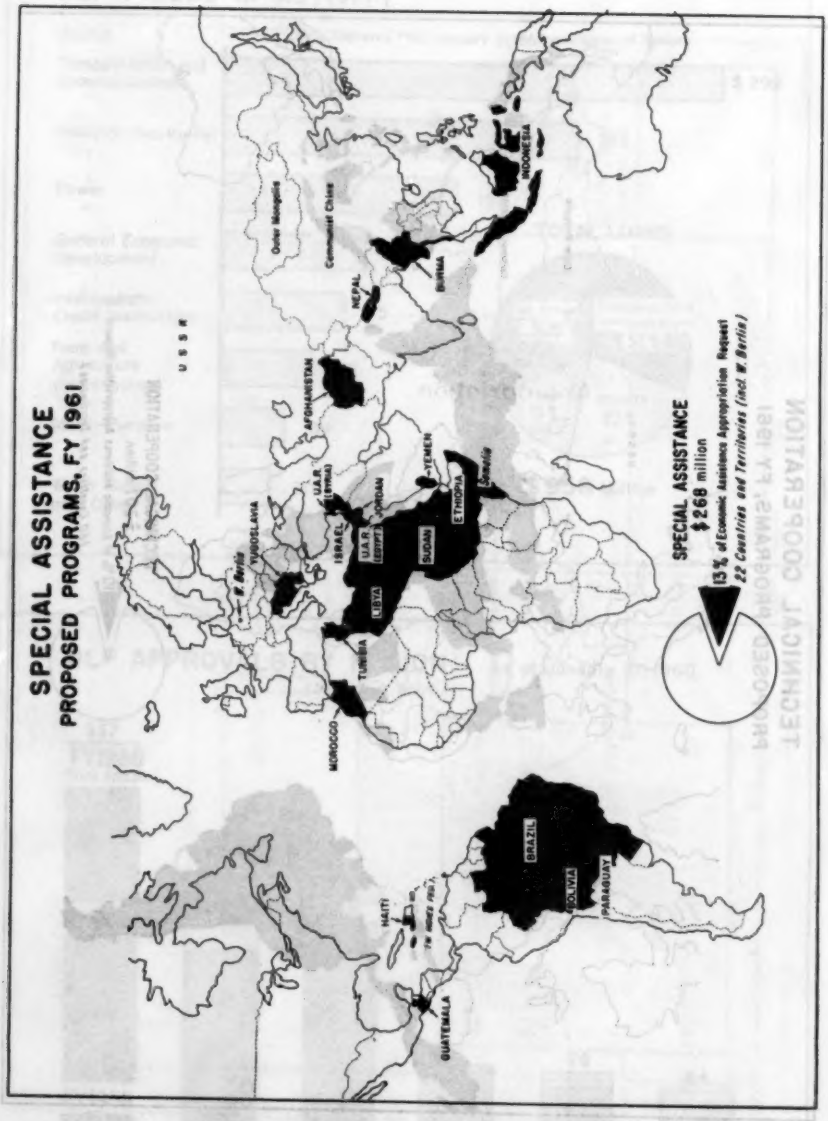

DEVELOPMENT LOAN FUND
Areas for Which Loans Have Been Approved Thru January 31, 1960
Korea
Taiwan
Philippines
Vietnam
Laos
Cambodia
Thailand
Burma
India
Ceylon
Pakistan
Iran
Afghanistan
Saudi Arabia
Jordan
U.A.R. (Syria)
Lebanon
Israel
Greece
Cyprus
Turkey
Spain
Morocco
Libya
Sudan
Ethiopia
Somalia
Liberia
Nigeria
Haiti
Honduras
Jamaica
Costa Rica
Guatemala
Nicaragua
Ecuador
Peru
Bolivia
Brazil
Paraguay
Uruguay
Chile
Argentina
South Asia $337 19%
Far East $196 10%
Near East $203 11%
Latin America $70 4%
Africa $124 7%
Europe $811 49%
TOTAL LOANS APPROVED
$1956 Million
Does not include one country where a letter of advice was still pending January 31.

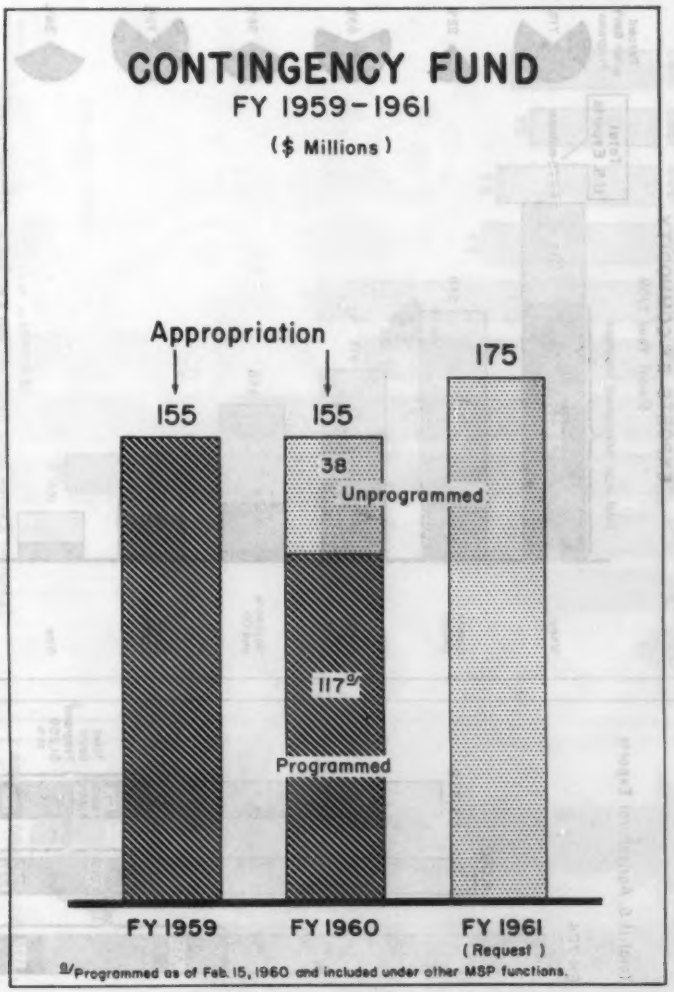

DEVELOPMENT LOAN FUND TRENDS
($ Millions, Cumulative)
2,000
1,600
1,200
800
400
0
Cumulative Appropriations $1,400
Loans Approved
Obligations
Disbursements
$550
$150
$400
$300
J A S O N D J F M A M J J A S O N D J F M A M J J A S O N D J F M A M J
1957
1958
1959
1960
Loan Disbursements
Loan Obligations
Loan Approvals
287
102
1
548
521
66
565
575
178
FY 1958
FY 1959
FY 1960
(Estimated)

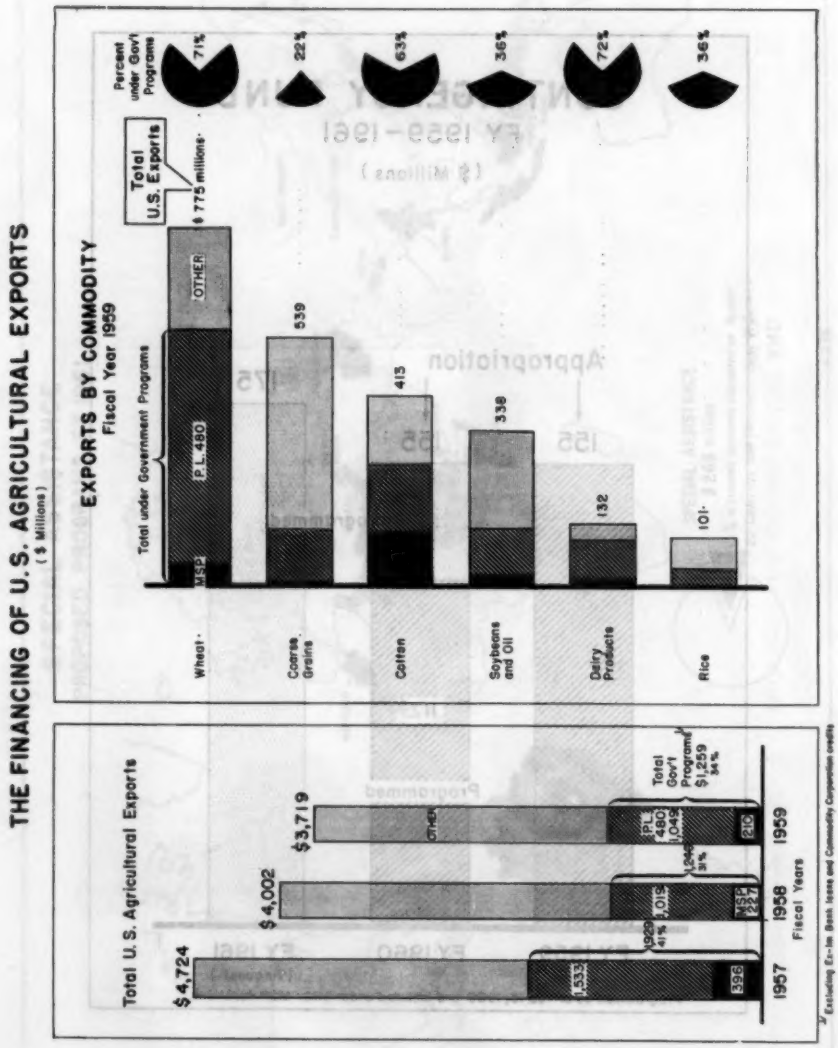

DLF FIELDS OF ACTIVITY
Activity
Loans Approved Thru January 31, 1960 – Millions of Dollars
Transportation and Communications
$ 299
Industry (Incl. Mining)
213
Power
142
General Economic Development
87
Intermediate Credit Institutions
75
Food and Agriculture (Incl. Irrigation)
55
Multi-Purpose
39
Water Supply and Other
30
TOTAL LOANS
All Other 30%
Transportation & Communications 32%
Power 15%
Industry 23%
$958 Million

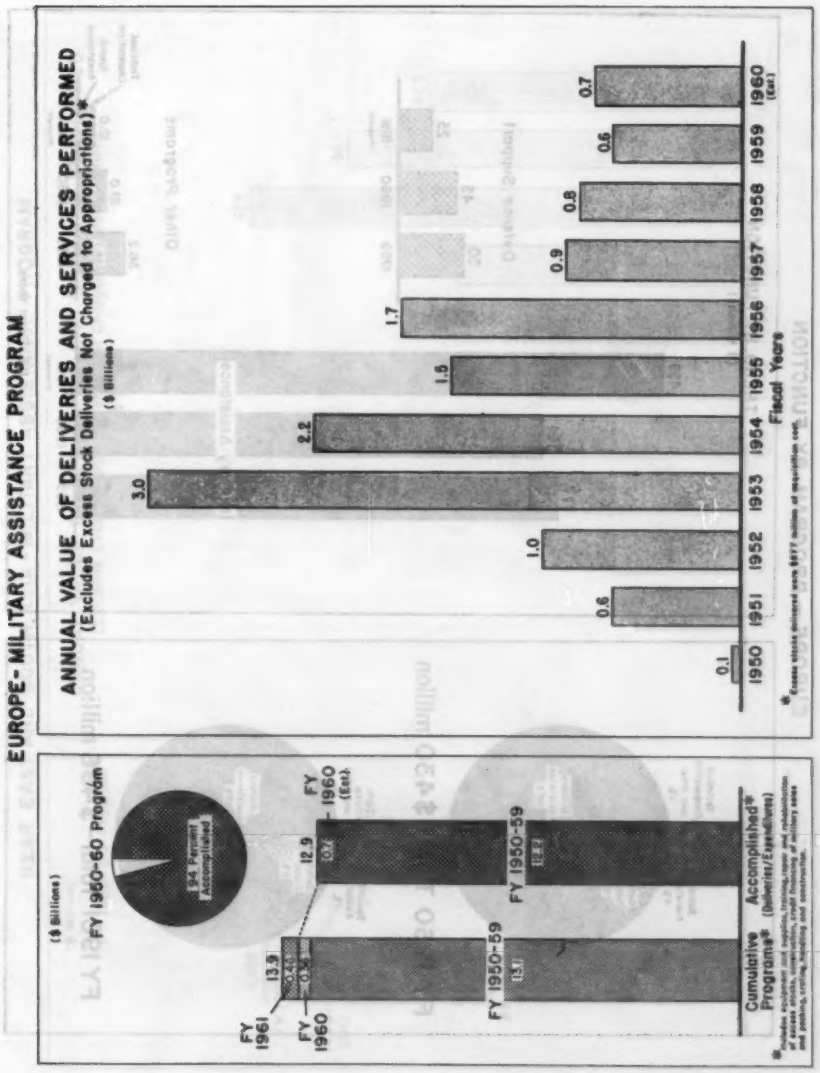

DLF APPROVALS BY REGION - As of January 31, 1960
(Millions of Dollars)
337
FY1960
Thru Jan. 31
FY1959
FY1958
203
196
81
78
64
South Asia
Near East
Far East
Spain Yugoslavia & Netherlands
Latin America
Africa

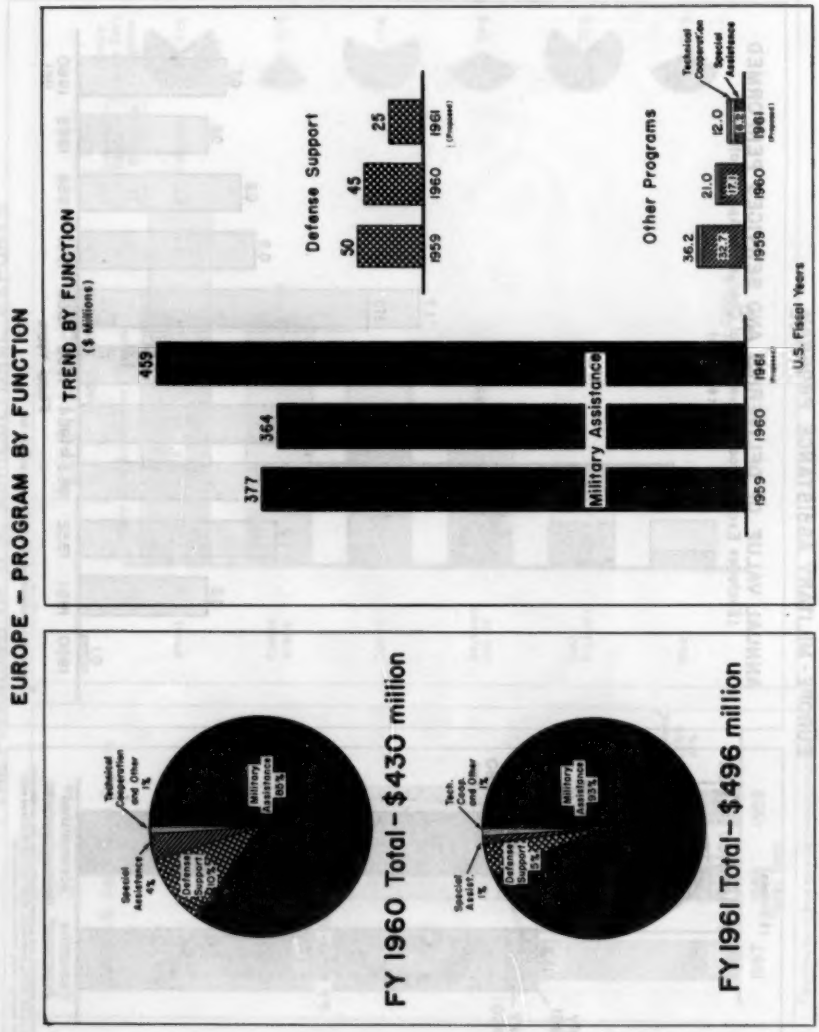

TECHNICAL COOPERATION
PROPOSED PROGRAMS, FY 1961
USSR
Outer Mongolia
Communist China
TECHNICAL COOPERATION
$207 million
10% of Economic Assistance Appropriation Request
(60 Countries and Territories)

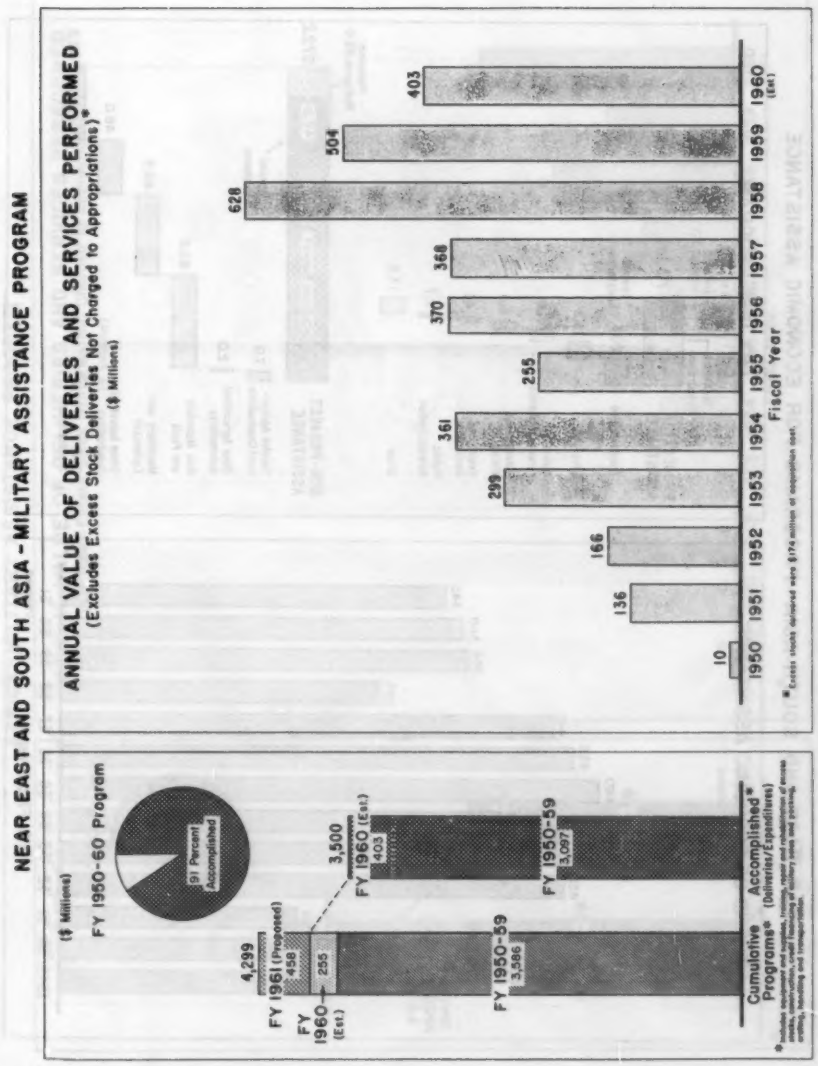

SPECIAL ASSISTANCE
PROPOSED PROGRAMS, FY 1961
U S S R
Outer Mongolia
Communist China
NEPAL
BURMA
INDONESIA
AFGHANISTAN
U.A.R. (SYRIA)
ISRAEL
JORDAN
U.A.R. (EGYPT)
YEMEN
ETHIOPIA
Somalia
SUDAN
LIBYA
TUNISIA
MOROCCO
YUGOSLAVIA
W. Berlin
HAITI
GUATEMALA
BRAZIL
BOLIVIA
PARAGUAY
SPECIAL ASSISTANCE
$268 million
13% of Economic Assistance Appropriation Request
22 Countries and Territories (incl. W. Berlin)

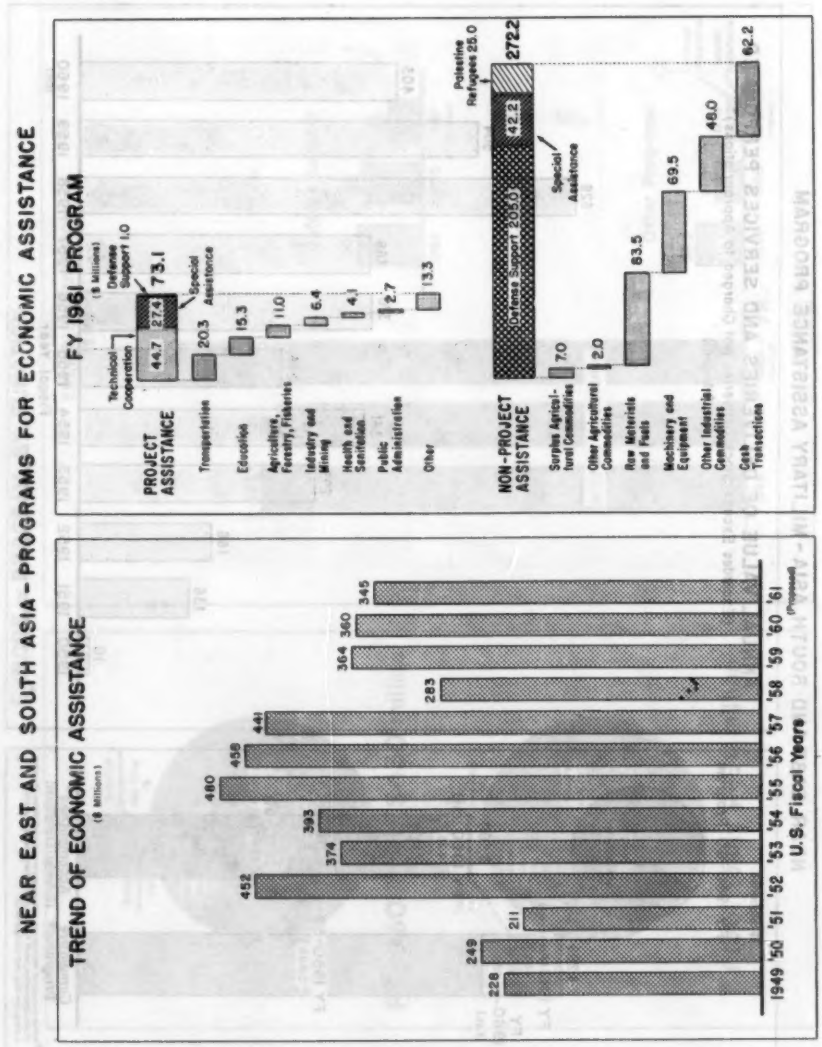

CONTINGENCY FUND
FY 1959-1961
($ Millions)
Appropriation
155
155
175
38
Unprogrammed
117a/
Programmed
FY 1959
FY 1960
FY 1961
(Request)
a/Programmed as of Feb. 15, 1960 and included under other MSP functions.

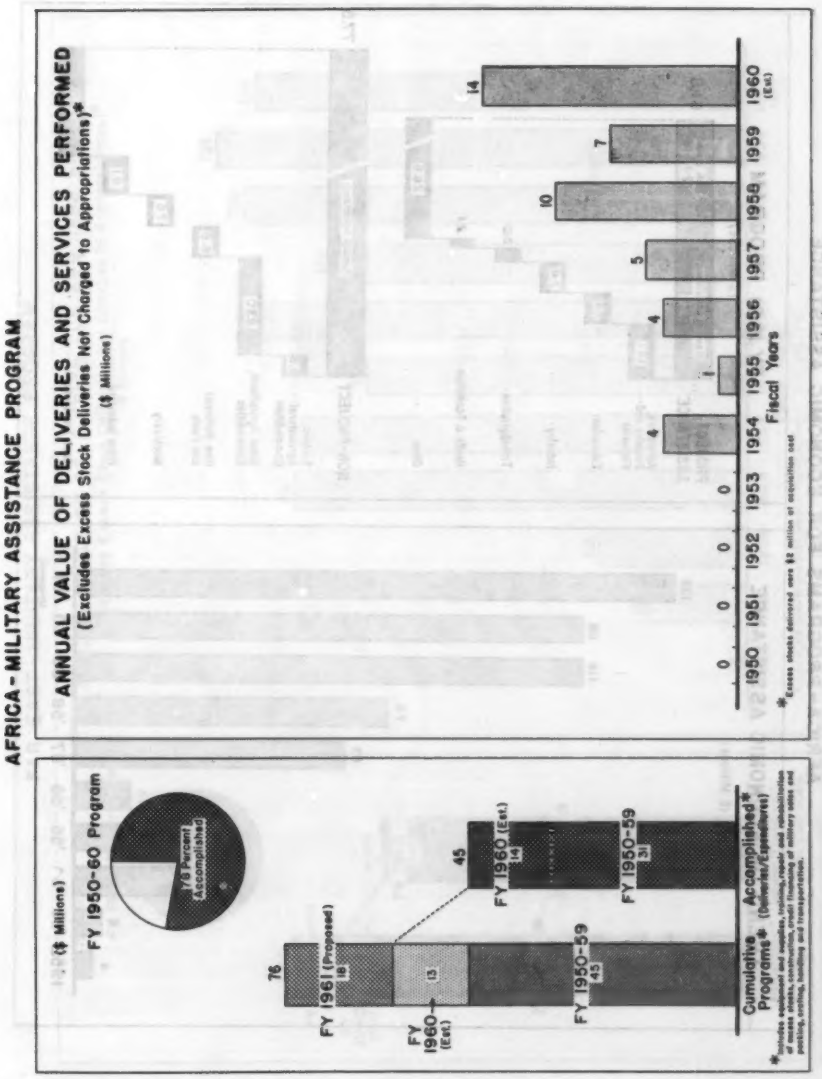

THE FINANCING OF U.S. AGRICULTURAL EXPORTS
($ Millions)
Total U. S. Agricultural Exports
$4,724
1,533
396
$4,002
929
41%
1,019
227
$3,719
OTHER
P.L. 480
1,049
1,246
33%
Total Gov'l Programs[1]
$1,259
34%
210
1957
1958
1959
Fiscal Years
[1] Excluding Ex-Im Bank loans and Commodity Corporation credits
EXPORTS BY COMMODITY
Fiscal Year 1959
Total under Government Programs
Total U.S. Exports
$ 775 millions
Percent under Gov'l Programs
Wheat
Coarse Grains
Cotton
Soybeans and Oil
Dairy Products
Rice
152
P.L. 480
OTHER
539
415
338
132
101
71%
22%
63%
36%
72%
36%


EUROPE- MILITARY ASSISTANCE PROGRAM
($ Billions)
FY 1950-60 Program
24 Percent Accomplished
FY 1961
13.9
FY 1960
0.4
0.5
12.9
FY 1960 (Est.)
FY 1950-59
(3.1)
FY 1950-59
(12.2)
Cumulative Programs*
Accomplished* (Deliveries/Expenditures)
ANNUAL VALUE OF DELIVERIES AND SERVICES PERFORMED
(Excludes Excess Stock Deliveries Not Charged to Appropriations)*
($ Billions)
0.1
0.6
1.0
3.0
2.2
1.5
1.7
0.9
0.8
0.6
0.7
1950
1951
1952
1953
1954
1955
1956
1957
1958
1959
1960 (Est.)
Fiscal Years

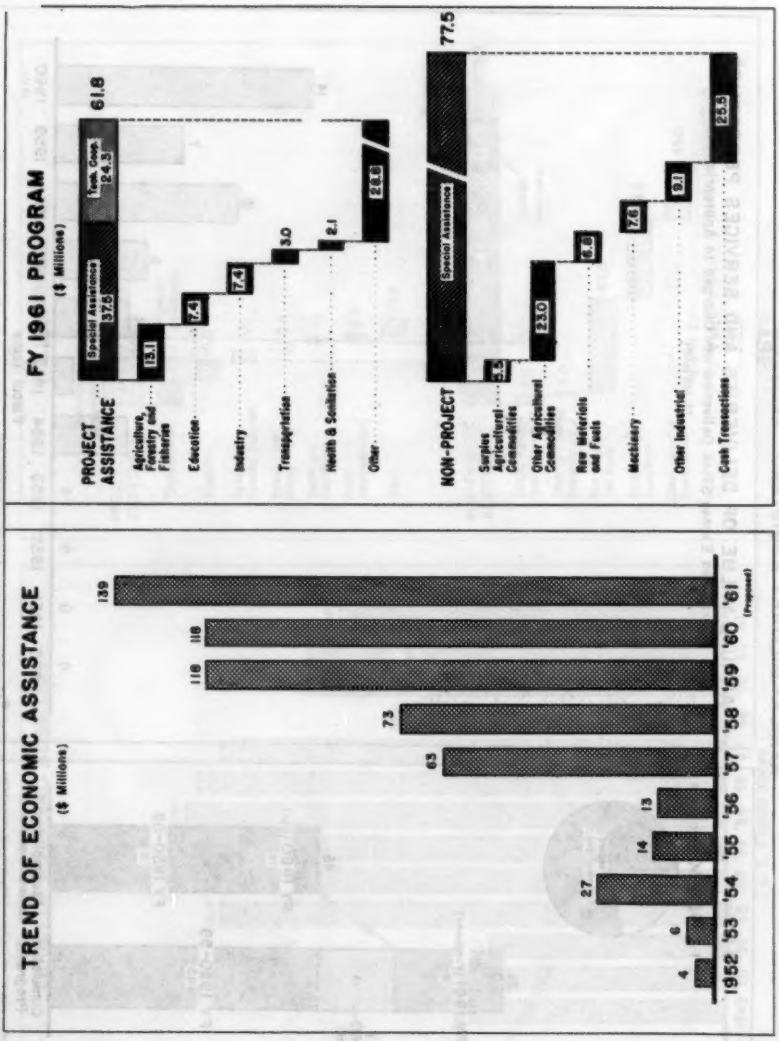

EUROPE – PROGRAM BY FUNCTION
Technical Cooperation and Other 1%
Special Assistance 4%
Defense Support 30%
Military Assistance 65%
FY 1960 Total – $430 million
Tech. Coop. and Other 1%
Special Assist. 1%
Defense Support 32%
Military Assistance 66%
FY 1961 Total – $496 million
TREND BY FUNCTION
($ Millions)
377
364
459
Military Assistance
Defense Support
30
45
25
1959
1960
1961
(Program)
Other Programs
36.2
21.0
12.0
Technical Cooperation
Special Assistance
U.S. Fiscal Years

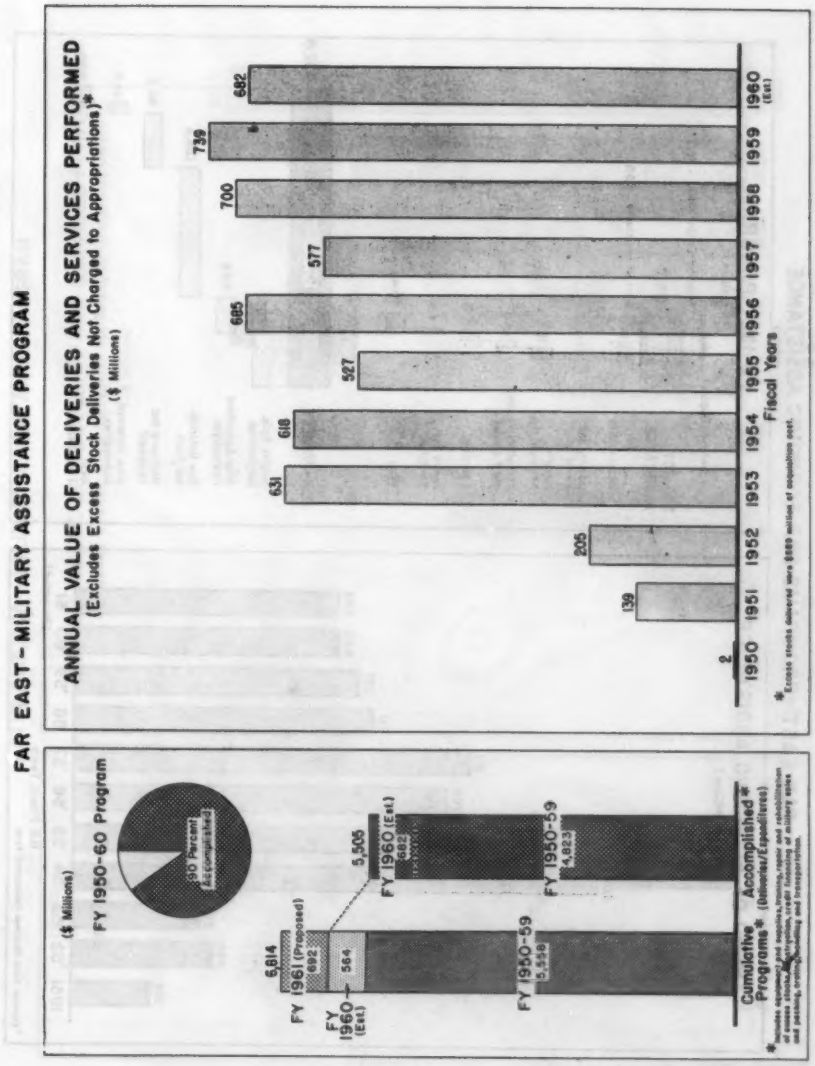

NEAR EAST AND SOUTH ASIA - MILITARY ASSISTANCE PROGRAM
($ Millions)
FY 1950-60 Program
91 Percent Accomplished
4,299
FY 1961 (Proposed)
458
FY 1960 (Est.)
255
3,500
FY 1960 (Est.)
403
FY 1950-59
3,586
FY 1950-59
3,097
Cumulative Programs*
Accomplished* (Deliveries/Expenditures)
ANNUAL VALUE OF DELIVERIES AND SERVICES PERFORMED
(Excludes Excess Stock Deliveries Not Charged to Appropriations)*
($ Millions)
10
136
166
299
361
255
370
368
628
504
403
1950
1951
1952
1953
1954
1955
1956
1957
1958
1959
1960 (Est.)
Fiscal Year

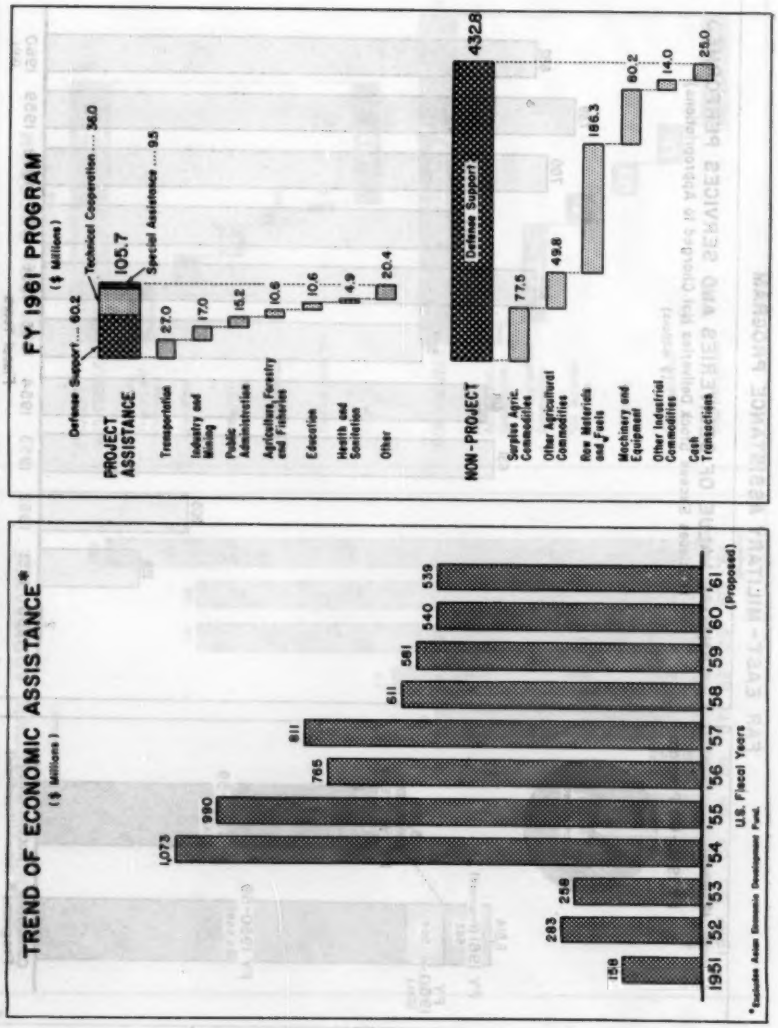

NEAR EAST AND SOUTH ASIA - PROGRAMS FOR ECONOMIC ASSISTANCE
TREND OF ECONOMIC ASSISTANCE
($ Millions)
228
249
211
452
374
393
480
458
441
283
364
360
345
1949 '50 '51 '52 '53 '54 '55 '56 '57 '58 '59 '60 '61 (Proposed)
U.S. Fiscal Years
FY 1961 PROGRAM
($ Millions)
PROJECT ASSISTANCE
Technical Cooperation
44.7
27.4
Defense Support 1.0
73.1
Special Assistance
Transportation
20.3
Education
15.3
Agriculture, Forestry, Fisheries
11.0
Industry and Mining
6.4
Health and Sanitation
4.1
Public Administration
2.7
Other
13.3
NON-PROJECT ASSISTANCE
Defense Support 230.0
42.2
Special Assistance
Palestine Refugees 25.0
272.2
Surplus Agricultural Commodities
7.0
Other Agricultural Commodities
2.0
Raw Materials and Fuels
83.5
Machinery and Equipment
69.5
Other Industrial Commodities
48.0
Cash Transactions
62.2

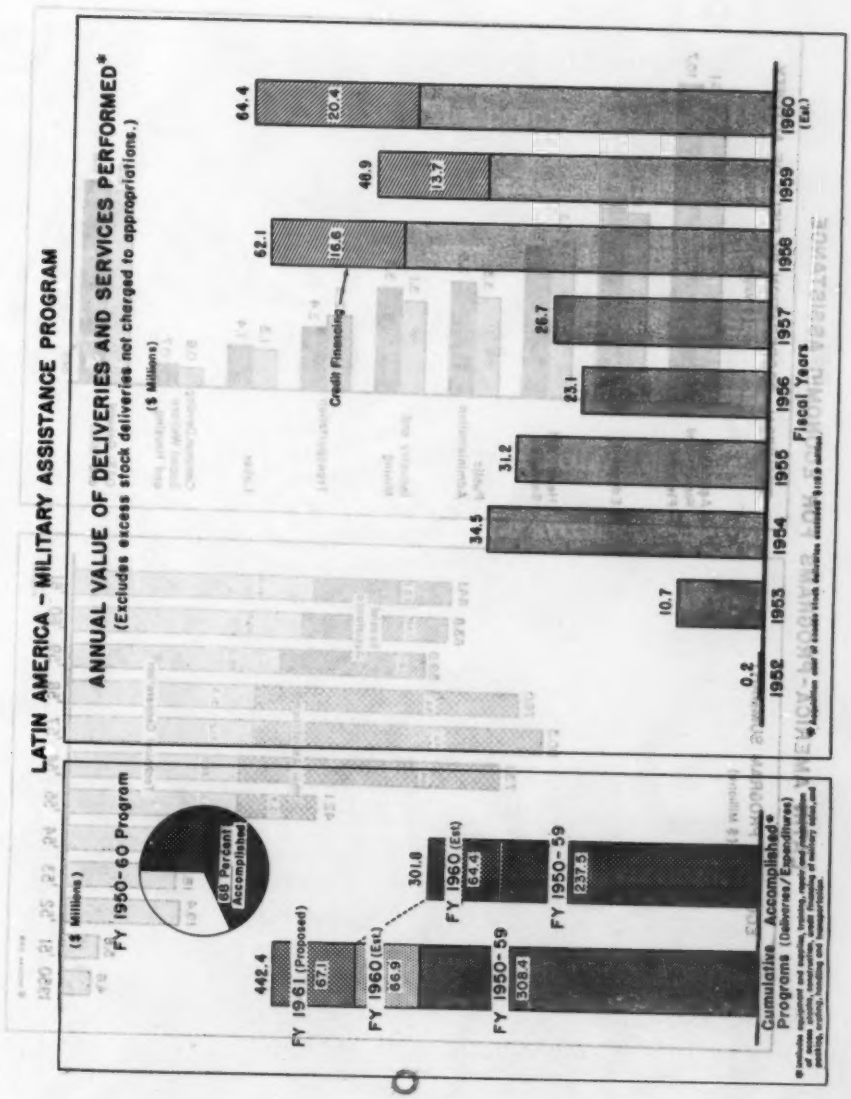

AFRICA - MILITARY ASSISTANCE PROGRAM
($ Millions)
FY 1950-60 Program
1/6 Percent (Accomplished)
76
FY 1961 (Proposed)
18
FY 1960 (Est.)
13
45
FY 1960 (Est.)
14
FY 1950-59
45
FY 1950-59
31
Cumulative Programs*
Accomplished* (Deliveries/Expenditures)
*Includes equipment and supplies, training, repair and rehabilitation of excess stocks, construction, credit financing of military sales and packing, crating, handling and transportation.
ANNUAL VALUE OF DELIVERIES AND SERVICES PERFORMED
(Excludes Excess Stock Deliveries Not Charged to Appropriations)*
($ Millions)
0
0
0
0
4
1
4
5
10
7
14
1950
1951
1952
1953
1954
1955
1956
1957
1958
1959
1960 (Est.)
Fiscal Years
*Excess stocks delivered were $2 million at acquisition cost

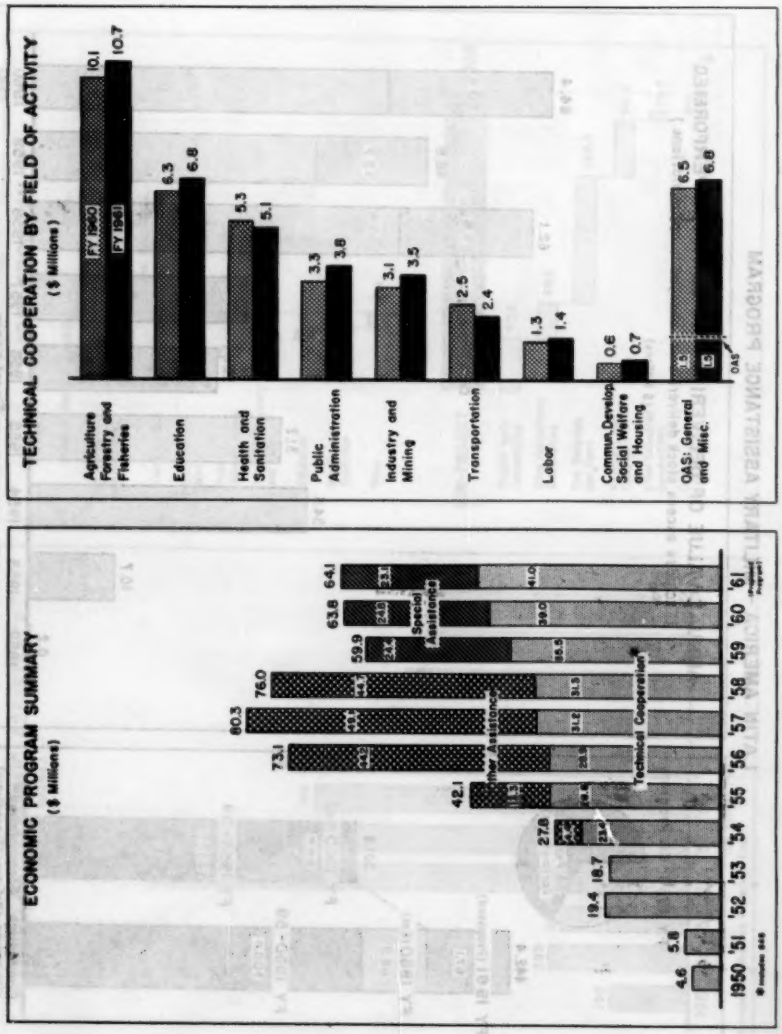
AFRICA—PROGRAMS FOR ECONOMIC ASSISTANCE




FAR EAST-MILITARY ASSISTANCE PROGRAM
($ Millions)
FY 1950-60 Program
90 Percent Accomplished
5,814
FY 1961 (Proposed)
692
FY 1960 (Est.)
564
5,505
FY 1960 (Est.)
652
FY 1950-59
5,516
FY 1950-59
4,823
Cumulative Programs*
Accomplished* (Deliveries/Expenditures)
ANNUAL VALUE OF DELIVERIES AND SERVICES PERFORMED
(Excludes Excess Stock Deliveries Not Charged to Appropriations)*
($ Millions)
2
139
205
631
618
527
665
577
700
739
682
1950
1951
1952
1953
1954
1955
1956
1957
1958
1959
1960 (Est.)
Fiscal Years
*Excess stocks delivered were $880 million of acquisition cost.


FAR EAST—PROGRAMS FOR ECONOMIC ASSISTANCE
TREND OF ECONOMIC ASSISTANCE*
($ Millions)
158
283
258
1,073
990
765
811
611
561
540
539
1951 '52 '53 '54 '55 '56 '57 '58 '59 '60 '61 (Proposed)
U.S. Fiscal Years
*Excludes Asian Economic Development Fund.
FY 1961 PROGRAM
($ Millions)
PROJECT ASSISTANCE
Defense Support 60.2
Technical Cooperation 34.0
105.7
Special Assistance 9.5
Transportation 27.0
Industry and Mining 17.0
Public Administration 15.2
Agriculture, Forestry and Fisheries 10.6
Education 10.6
Health and Sanitation 4.9
Other 20.4
NON-PROJECT
Defense Support 432.8
Surplus Agric. Commodities 77.5
Other Agricultural Commodities 49.8
Raw Materials and Fuels 186.3
Machinery and Equipment 90.2
Other Industrial Commodities 14.0
Cash Transactions 25.0


LATIN AMERICA – MILITARY ASSISTANCE PROGRAM
($ Millions)
FY 1950–60 Program
68 Percent Accomplished
442.4
FY 1961 (Proposed)
67.1
FY 1960 (Est.)
66.9
301.8
FY 1960 (Est.)
64.4
FY 1950–59
308.4
FY 1950–59
237.5
Cumulative Accomplished*
Programs (Deliveries/Expenditures)
ANNUAL VALUE OF DELIVERIES AND SERVICES PERFORMED*
(Excludes excess stock deliveries not charged to appropriations.)
($ Millions)
Credit Financing
62.1
16.6
64.4
20.4
46.9
13.7
0.2
10.7
34.5
31.2
23.1
26.7
1952
1953
1954
1955
1956
1957
1958
1959
1960 (Est.)
Fiscal Years


LATIN AMERICA-PROGRAMS FOR ECONOMIC ASSISTANCE
ECONOMIC PROGRAM SUMMARY
($ Millions)
1950 '51 '52 '53 '54 '55 '56 '57 '58 '59 '60 '61
4.6 5.8 19.4 18.7 27.8 42.1 73.1 80.3 76.0 59.9 63.8 64.1
Inter Assistance
Technical Cooperation
Special Assistance
TECHNICAL COOPERATION BY FIELD OF ACTIVITY
($ Millions)
FY 1960
FY 1961
Agriculture Forestry and Fisheries 10.1 10.7
Education 6.3 6.8
Health and Sanitation 5.3 5.1
Public Administration 3.3 3.8
Industry and Mining 3.1 3.5
Transportation 2.5 2.4
Labor 1.3 1.4
Commun. Develop. Social Welfare and Housing 0.6 0.7
OAS: General and Misc. 6.5 6.8
OAS